HANSFORD ECONOMIC CONSULTING

Water Rate and Fee Study

Final Report



November 9, 2016

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Section 1: Introduction and Summary of Findings

1.1 PURPOSE OF THE STUDY

The City of Waterford (City) provides water services to the residents and businesses of the City and the community of Hickman. The purpose of this Water Rate Study (Study) is to determine the level of funding required over the next five years to adequately fund the water systems in a safe manner; providing clean and safe potable water that meets State and Federal regulatory requirements.

This report provides an explanation and justification of the calculated water rates through fiscal year ending 2022 and it documents adherence to the law regarding setting of rates by a municipality. Per California Constitution Article 13D, water rates shall not be extended, imposed, or increased by any agency unless it meets all of the following requirements:

- (1) Revenues derived from the fee or charge shall not exceed the funds required to provide the property related service.
- (2) Revenues derived from the fee or charge shall not be used for any purpose other than that for which the fee or charge was imposed.
- (3) The amount of a fee or charge imposed upon any parcel or person as an incident of property ownership shall not exceed the proportional cost of the service attributable to the parcel.
- (4) No fee or charge may be imposed for a service unless that service is actually used by, or immediately available to, the owner of the property in question. Fees or charges based on potential or future use of a service are not permitted.
- (5) No fee or charge may be imposed for general governmental services including, but not limited to, police, fire, ambulance or library, services, where the service is available to the public at large in substantially the same manner as it is to property owners.

The water financial model projects revenues and expenses, and calculates rates for the next ten years; however, the City is only proposing to adopt rates for the next five years with the Proposition 218 notification and hearing.

1.2 BACKGROUND

Prior to 2015 the City provided water service only to the River Pointe subdivision. In July 2015, the City purchased the Waterford and Hickman water systems from the City of Modesto. At that time, the City adopted Modesto's rate structure for the Waterford and Hickman water systems until a rate study could be completed.

The Waterford, River Pointe, and Hickman water systems have structural deficiencies which need to be addressed in the short-term and long-term. In 2016, the City completed a water master plan. The water master plan details the water system deficiencies and provides a plan for rectifying water

source, quantity, and capacity issues. The comprehensive master plan identifies a schedule of capital improvements that are necessary for all three water systems over the next 25 years. This water rate study uses the master plan identified capital improvements projects (CIP) (and associated costs), and subsequent refinements to that CIP based on consultations with the City's engineer and City staff, to determine a schedule of capital improvement projects over the next ten years.

In determining an appropriate rate structure for Waterford and Hickman that would meet the requirements of Proposition 218, HEC considered the following key objectives:

- Rates must be capable of generating sufficient revenues to meet all annual financial obligations of the water enterprise fund,
- The rate structure should encourage water efficiency,
- Change to the rate structure must be administratively feasible (compatible with the existing billing system and straightforward to explain to customers),
- The rate structure should be as representative of local customer water use patterns as possible, and
- Revised rates must be supportive of City goals, keeping within affordability guidelines.

This report presents the result of the analysis and recommendations for the rate structure that best meets these objectives under current and projected conditions.

1.3 ORGANIZATION OF THE REPORT

The Study is presented in four sections.

Following this introduction and summary of findings, Section 2 provides information on the water system including the customer base, current infrastructure, and future infrastructure needs. The water facility fee calculation is included in this section. Section 3 provides the water rate analysis, which starts with calculation of the revenue requirement. The methodology of the water rate analysis and detailed calculations of the water rates are also presented. Section 4 compares calculated water bills under the new rates with current Waterford and Hickman water bills. Total water rate burden to a typical residential home is presented as a percentage of income to provide a test of affordability.

Appendix A includes support tables for the water rates analysis.

1.4 MAJOR ASSUMPTIONS

Several major assumptions influence the scope of the report and findings herein. They are summarized here:

• All three water systems are consolidated into one. Currently, the Waterford, River Pointe, and Hickman systems are all physically separate water systems. This rate study uses the City engineer's estimate of costs to consolidate all three water systems within the next two to

three years. Given that all systems will be consolidated within the next five years, the rates are calculated so that the same rate schedule applies to both communities of Waterford and Hickman. The rate study assumes that the consolidation is paid for with a 30 year, 0% interest loan from the Department of Water Resources State Revolving Fund (DWSRF). Consolidation of all three water systems may qualify for grant funding under the DWSRF program; however, until an application is made for funding there is no guarantee any grant funding will be received. The rate study assumes no grant funding.

- Water CIP Projects will be funded through rates, water facility fees, and new debt. Rates and Drinking Water State Revolving Fund (DWSRF) loans (or other loan and grant programs) will be used to finance capital improvements. Consolidation of all three water systems, replacement of Waterford wells W242 and W244, and miscellaneous other Waterford well improvements are assumed to be funded by new debt. Beyond the ten-year timeframe, it is also assumed that the storage/pumping facility and surface water project will be debtfunded. Rates (cash) and water facility fees will be used for all other capital improvement costs. Water facility fees will only be used for projects that are related to new growth.
- System rehabilitation costs are gradually introduced in rates, and are fully funded by fiscal year ending 2022. The water rate model includes a calculated annual cost for replacement of facilities. Facilities include existing and new facilities built in the next five years. Rates should include depreciation of existing assets so that funds are accumulated and available for replacement of assets on a timely basis, and preferably paid for with cash. The water rate study gradually integrates system rehabilitation into the rates going forward.
- The new rate structure is assumed to be in effect January 1, 2017. The following five rate increases are assumed to be in effect July 1 of each year (July 2017, 2018, 2019, 2020, and 2021). The rate increases go into effect as soon as possible to increase cash flow, and coincide with the new fiscal year thereafter. The new rates would be reflected on the City's January (and thereafter July) utility bills.
- The flat service charge will be the same for all single family residential meters. Due to CA Residential Code Section R313 (fire sprinklers), almost all new residential development is required to install 1" meters in order to have sufficient flow for sprinklers; however, most existing homes built prior to implementation of CA Residential Code Section R313, have a ¾" meter. Because the 1" residential customers utilize the same average amount of water as the ¾" and 5/8" customers, it is appropriate for them to pay the same rates, and not be penalized by the new CA requirement.
- New growth. New development for Waterford is assumed to increase at a rate of 2% per year, starting fiscal year 2020. This percentage growth equates to between 40 and 50 new units each year. In addition, 25 new units in River Pointe are anticipated in the next two years. The growth rate was estimated based on the City of Waterford Capital Facility Fee Update, October 2015 and discussion with City staff. There is no growth anticipated for Hickman.

Meter Ratios conform to industry standards. Meter ratios are used to allocate costs collected in the service charge to customers based on their water meter size. The water meter size dictates each customer's potential use of the water system's total capacity. Water meter ratios are based on water flow through a water meter's size compared to water flow through a ¾" water meter. The water meter ratios in the water rate study are American Water Works Association industry standard ratios based on the type of meters that the City uses.

1.5 SUMMARY OF FINDINGS

The Study provides a basis for adoption of a new rate schedule from 2017 through 2022. New rates are assumed to be effective July 1 of each year, after an initial increase in January 1, 2017. By raising the rates in 2017 the City will generate sufficient revenue to fully fund water operations without using other City funds, meet loan repayment obligations, fund necessary capital improvements, and start to build a cash reserve.

Table 1 shows current and new water rates for the next five years.

Table 1
Projected Water Rate Schedule

٨	lew Rates Effective	1/1/2017	7/1/2017	7/1/2018	7/1/2019	7/1/2020	7/1/2021
	Current						
	[1]						_
Monthly Servi	ice Charge		All V	Vater System	ıs [2]		
3/4"	\$15.03	\$26.94	\$31.47	\$33.29	\$33.54	\$33.63	\$34.14
1"	\$21.33	\$42.83	\$50.07	\$52.98	\$53.36	\$53.50	\$54.30
1.5"	\$36.90	\$105.33	\$123.35	\$130.56	\$131.46	\$131.73	\$133.66
2"	\$55.68	\$167.55	\$196.36	\$207.86	\$209.25	\$209.65	\$212.71
3"	\$105.80	\$366.34	\$429.36	\$454.51	\$457.55	\$458.41	\$465.09
4"	\$162.13	\$631.96	\$740.13	\$783.39	\$788.74	\$790.37	\$801.99
6"	\$318.47	\$1,303.99	\$1,528.91	\$1,618.58	\$1,629.26	\$1,632.16	\$1,655.86
Use Charge pe	er HCF \$1.40	\$1.54	\$1.79	\$1.88	\$1.89	\$1.89	\$1.92

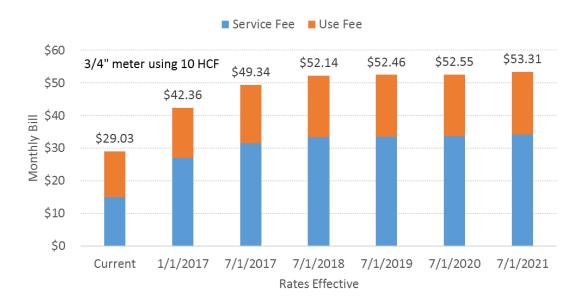
Source: HEC.

An illustration of typical bills for single family residential customers using 10 hundred cubic feet (HCF) of water with $\frac{3}{4}$ " meters in Waterford is provided in **Figure 1**.

^[1] Current rates are for Waterford and Hickman. River Pointe current charges are \$13.40 per residential unit per month and \$1.43 per hundred cubic feet.

^[2] Waterford, River Pointe, and Hickman water rates.

Figure 1
Calculated Typical Single Family Residential Bills through FY 2026



The revised water facility fee schedule is shown in **Table 2**. Water facility fees would be reduced for meters 1" and smaller under the revised schedule but greater for larger meter sizes because the rate study uses industry standard meter ratios. The facility fee would automatically increase 3% every January 1.

Table 2
Calculated Water Facility Fee

New Water User	Existing	New (1/1/2017) [1]
Fees for Existing (Pre-2007)	City Limits	
Any meter size	\$0	\$0
Meter Size		
3/4" Meter	\$7,052	\$6,260
1" Meter	\$11,777	\$10,020
1.5" Meter	\$23,483	\$25,040
2" Meter	\$37,587	\$40,060
3" Meter	\$75,174	\$87,640
4" Meter	\$117,416	\$150,240
6" Meter	n.a.	\$313,000
Source: City of Waterford and HEC	· ·	new fe

[1] Connection fees will increase an automatic 3% each January 1.

Section 2: THE WATER SYSTEMS

This section describes the water systems' customer base and capital improvement needs as well as the calculation of water facility fees. Support tables are provided in **Appendix A**.

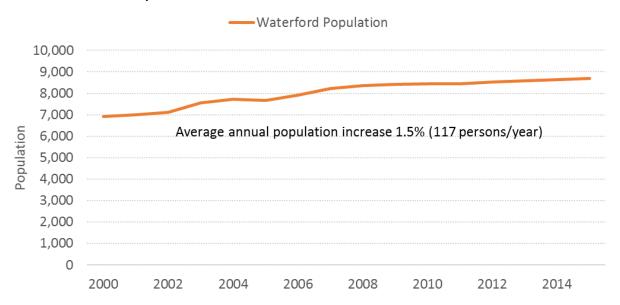
2.1 CUSTOMER BASE

The City services the River Pointe subdivision, the remainder of the City of Waterford, and the community of Hickman.

Waterford (which includes River Pointe) has a population of approximately 8,700, and it has sustained an annual average population increase of 1.5% since 2000. The number of occupied housing units has grown at a slightly slower rate of 1.4%. According to the US Census Bureau there are 3.53 persons per occupied housing unit.

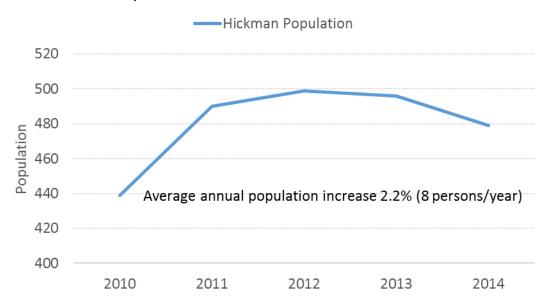
As of 2014, the community of Hickman had a population of approximately 480. According to the US Census Bureau, there are 2.82 persons per occupied housing unit in Hickman. Historical population for the City and community of Hickman are shown in **Figures 2** and **3**.

Figure 2
Waterford Historical Population



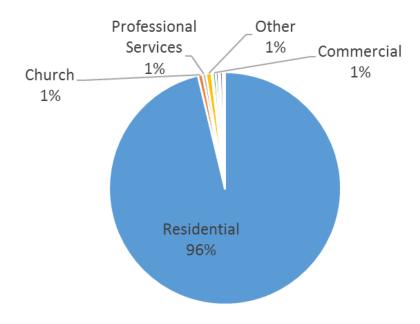
Waterford and Hickman historical population and housing estimates are shown in Table A-1.

Figure 3
Hickman Historical Population



The City serves water to about 2,300 households, more than 80 non-residential establishments, the Waterford and Hickman School Districts, and several irrigation-only customers. A pie chart illustrating the customer base is provided in **Figure 4**. As the pie chart shows, the City's water customers are primarily (96%) residential.

Figure 4
Water Customers



2.1.1. Customer Characteristics

Like most cities in the western U.S., Waterford experiences greater water demand in the summer than the winter due to outside applications of water. **Table 3** shows median residential annual use, winter use, and summer use by water system. Across all water systems, detached single family residential customers use more than two times as much water during the summer than the winter.

Table 3
Residential Usage Characteristics

			Median			Summer to
	Numb	er of	Monthly	Winter	Summer	Winter
Customer Type	Accounts			Median	Median	Ratio
			figure	s in hcf based	on 2015 mete	red use
All Service Areas			use per unit	[1]	[2]	
Detached Units	2,286	2,286	10.0	7.0	16.5	2.4
Attached Units	57	164	8.0	6.8	10.1	1.5
Total	2,343	2,450	10.0	7.0	16.0	2.3
River Pointe						
Detached Units	313	313	11.2	6.6	18.5	2.8
Attached Units	0	0				
Total	313	313				
Waterford						
Detached Units	1,795	1,795	10.0	7.0	16.0	2.3
Attached Units	57	164	8.0	6.8	10.1	1.5
Total	1,852	1,959				
Hickman						
Detached Units	178	178	11.0	7.0	21.0	3.0
Attached Units	0	0				
Total	178	178				

Source: City of Waterford and HEC.

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2.2 THE WATER FUND

The City's water enterprise fund accounts for the revenues and expenses associated with provision of water service. An enterprise fund is a fund that is intended to recover its costs through user fees and charges. Enterprise funds also provide the repayment capacity for, and make debt service payments on, any debt incurred for capital projects; therefore, any water enterprise fund bondfunded projects do not diminish the City's general fund debt capacity.

Table A-2 shows comprehensive audited financial report data for the water fund from 2011 through 2015. The data is for the River Pointe water system only because the City did not acquire the

^[1] December, January, and February consumption.

^[2] August and September consumption.

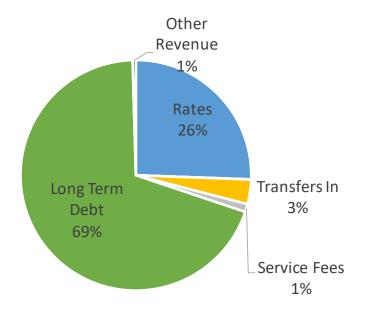
Waterford and Hickman water systems until July 2015. Utility system costs typically increase at a greater rate than inflation. River Pointe suffered net operating losses every year as operating income did not keep pace with operating expenses. The water system was supported by transfers of money from other City funds. The inter-fund loans to the River Pointe water system need to be repaid.

Detailed historical revenues and expenses for the first fiscal year with all three water systems, fiscal year ending 2016, are shown in **Table A-3**. Supporting data for **Table A-3** is provided in **Tables A-4** and **A-5**. Long-term debt for acquisition of the Waterford and Hickman systems of \$3.1 million is shown in the capital fund. The fiscal year 2016 figures in the analysis were estimates for the year-end. Since that time the fiscal year 2016 actual figures have been calculated. Per the actual figures, both the River Pointe and Hickman water systems ended fiscal year 2016 with a negative balance. In addition, the Waterford system net revenue was 25% less than anticipated. The actual fiscal year 2016 figures are incorporated in the cash flow (see page 35).

2.2.1. Revenues

Water system operations are funded through rates, service fees, interest earnings, proceeds from long term debt, other miscellaneous revenues, and (historically) transfers in from other funds. **Figure 5** below shows the anticipated fiscal year (FY) 2016 share of revenues by source for the combined operating and capital funds. The largest source of revenue in fiscal year 2016 was proceeds from long term debt. This will decrease in future years and rates will constitute the majority of revenues.

Figure 5
FY 2016 Water Fund Revenue



Currently, rate revenue is generated by application of the water rate schedule shown in **Table 4.** Under the current rate schedule all customers pay a service charge (or base charge) and a use charge by meter size. Waterford and Hickman water system customers pay the City of Modesto rates that were in place when the City acquired the systems. River Pointe customers pay rates set by City Council in Resolution 2005-08.

Customers who were receiving a 25% senior/disabled low income utility discount with the City of Modesto kept their discount.

Table 4
Current Water Rate Schedule

Customer	Base Charge	Use Charge (per hcf)		
Waterford-Hickman				
5/8" - 3/4"	\$15.03	\$1.40		
1"	\$21.33	\$1.40		
1 1/2"	\$36.90	\$1.40		
2"	\$55.68	\$1.40		
3"	\$105.80	\$1.40		
4"	\$162.13	\$1.40		
6"	\$318.47	\$1.40		
8"	\$506.20	\$1.40		
10"	\$725.56	\$1.40		
12"	\$1,350.92	\$1.40		
Senior/Disabled Low Income	receive a 25% disco	unt		
River Pointe Subdivision	\$13.40	\$1.43		
Source: City of Waterford.		rates		

Rate Discounts

One of the tenets of Proposition 218 is that customers pay for their proportional use of the water system and that there is no cross-subsidization between customer groups. Low-income and senior discounts and subsidies are prohibited unless the subsidy is:

- a) Funded by a discretionary revenue source (General Fund),
- b) Funded by voluntary donations of other customers, or
- c) Paid for with a special tax approved by two-thirds of the customers

The low-income and senior discounts are discontinued in the rate study.

Water Facility Fees

The City of Waterford collects water facility fees from new development occurring outside the post 2007 City limits. The current schedule of fees is shown in **Table 5.**

Table 5
Current Water Facility Fees

Meter Size	Ratio	Fee
Fees for Existing (Pre-2007)	City Limits	
3/4" Meter	1	\$0.00
1" Meter	1.67	\$0.00
1.5" Meter	3.33	\$0.00
2" Meter	5.33	\$0.00
3" Meter	10.66	\$0.00
4" Meter	16.65	\$0.00
Fees for New Annexation A	reas	
3/4" Meter	1	\$7,052.00
1" Meter	1.67	\$11,776.84
1.5" Meter	3.33	\$23,483.16
2" Meter	5.33	\$37,587.16
3" Meter	10.66	\$75,174.32
4" Meter	16.65	\$117,415.80

Source: City of Waterford.

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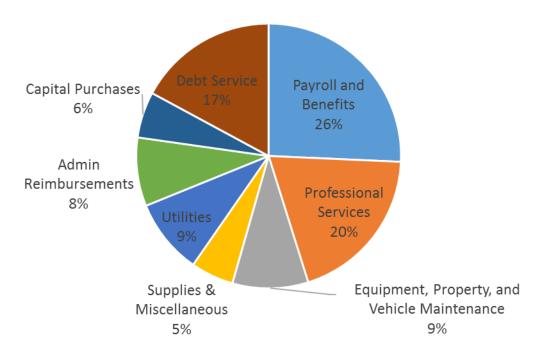
2.2.2. Expenses

Annual operating costs include all water system operating expenses and capital outlay. Expenditures were grouped into eight categories:

- Payroll and Benefits
- Professional Services
- Equipment, Property, and Vehicle Maintenance
- Supplies & Miscellaneous
- Utilities
- Administrative Reimbursements
- Capital Purchases
- Debt Service

Payroll and benefits, professional services, and debt service are the largest expenditure items. These three expense categories comprise approximately 63% of annual costs. Percentage share of FY 2016 anticipated expenses by expense category is shown in **Figure 6.**

Figure 6
FY 2016 Water Fund Expenses



2.2.3. Water Use

The City's water supply is 100% groundwater. Water use fluctuates year to year depending on several factors including, but not limited to, growth, the weather, sustained drought, plumbing retrofits, and pricing of water. Historical average water use by customer category is used as the basis on which to project water use over the next five years in the rate study.

System-wide annual water production is shown in **Figure 7.** The effects of mandatory water conservation can be seen in 2014 and 2015 when summer usage dramatically decreased. Supporting data can be found in **Tables A-6** and **A-7**. Approximately 70% of annual water production is for year-round water consumption, and approximately 30% of annual water production is additional water for increased demand during the summer months.

Figure 8 depicts annual water production by service area. Waterford is the largest water system. Decreased water consumption in 2014 and 2015 is also evident in the figure.

Figure 7
Annual Water Production – Seasonal Trend

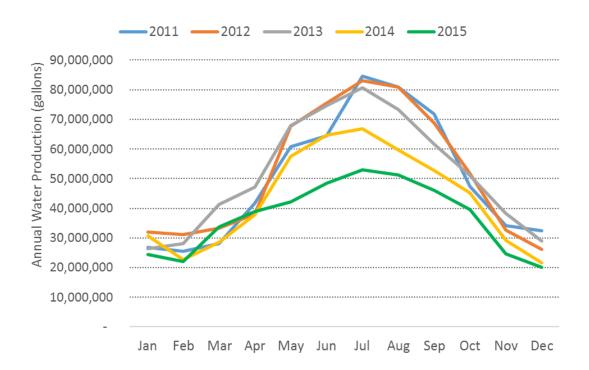
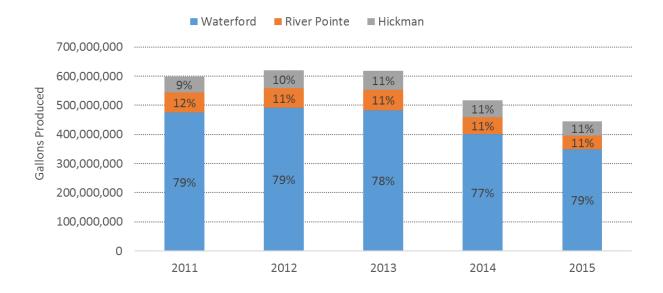


Figure 8
Water Production by Service Area (Gallons)



2.3 CAPITAL IMPROVEMENT PROJECTS

As described in detail in the 2016 water master plan, the water systems face resource, quantity, and water quality issues over the next 25 years. Based on the findings of the water master plan and subsequent changes in direction for water service, primarily consolidating all three water systems rather than just Waterford and River Pointe, an updated capital improvement project (CIP) list was created for this study.

Table 6 summarizes the total estimated costs in future dollars (cost estimates were provided in 2016 dollars; the rate study inflates the cost estimates by 3% each year per the 10-year historical average increase in the Engineering News Record (ENR) Construction Cost Index (CCI)).

Over the next ten years, total capital improvement costs are estimated at \$14.1 million. Of this total, \$9.5 million of improvements costs benefit existing customers and \$4.6 million benefit future customers. Total costs through fiscal year ending 2022 are estimated at \$9.2 million. Of this total, \$6.8 million of improvements costs benefit existing customers and \$2.4 million benefit future customers.

Table 6
Capital Improvements Costs by Customer Share

	Total Estimated Costs							
	Through	Through Remaining						
Customer	FY 2022	Years	10 Yrs					
	All Costs in Future \$'s							
Existing Customer Share	\$6,849,781	\$2,621,490	\$9,471,270					
Future Customer Share	\$2,382,792	\$2,248,928	\$4,631,721					
Total Costs	\$9,232,573	\$4,870,418	\$14,102,991					

Source: HEC. cip share

A detailed listing of capital improvement projects in 2016 and future dollars is provided in Appendix **Table A-8**. Projects with the greatest cost include consolidation of all three water systems, estimated at \$3.5 million in future dollars, downtown pipe replacement at \$3.4 million, replacement of Waterford wells W242 and W244 at \$1.6 million in future dollars, supply strategy/surface water project at \$1.5 million, and new equipment/supplies at \$1.2 million in future dollars. Although the downtown pipe replacement project is a large total cost project over the next ten years, only \$1.0 million of the total \$3.4 million is anticipated to be spent by fiscal year 2022 and included in rates for the next five years.

Table 7 shows the funding sources assumed in the rate study. Of the total \$14.1 million it is estimated that \$5.5 million will be debt-financed, and \$8.6 million will be cash-funded.

Table 7
Existing Customers Costs in Rates

						Fiscal Ye	ear Ending				
	Total Cost	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Project		Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
	Future \$'s										
Cash - Capital Fund	\$6,191,770	\$345,050	\$532,572	\$330,004	\$440,074	\$434,728	\$567,175	\$799,418	\$855,070	\$913,341	\$974,339
Cash - Operations Fund	\$2,388,079	\$36,050	\$127,308	\$131,127	\$247,612	\$255,040	\$262,692	\$368,962	\$310,359	\$319,669	\$329,260
Debt - Capital Fund	\$5,523,142	\$386,250	\$1,060,900	\$2,458,636	\$1,617,356	\$0	\$0	\$0	\$0	\$0	\$0
Total CIP	\$14,102,991	\$767,350	\$1,720,780	\$2,919,767	\$2,305,042	\$689,768	\$829,866	\$1,168,380	\$1,165,428	\$1,233,011	\$1,303,599

Source: City of Waterford and HEC. exis rates

2.4 FACILITY FEE CALCULATION

The water facility fee is calculated using the City Engineer's current estimates of costs allocated to future users and an estimate of other additional costs (such as for recurring master plans and rate studies) over the next 30 years. The 30-year timeframe is consistent with the timeframe for all other City capital facility fees. Estimated costs (in 2016 dollars) included in the calculation are shown in **Table 8.** The total estimated future users' costs are \$14.2 million.

In addition to the total estimated costs there are financing costs associated with debt-financing of the surface water supply project, well replacements and improvements, water systems consolidation, and the storage/pumping facility. Total financing costs are estimated at \$2.8 million, bringing the total costs included in the fee calculation to \$17.0 million. The total estimated costs are divided by the number of additional equivalent dwelling units (EDUs) estimated to be annexed to the City in the next 30 years. Total annexed EDUs is estimated at 2,713. The calculated fee per EDU of \$6,260 is shown in **Table 9**.

Table 8
Future Users Share of Capital Projects over the Next 30 Years

Projects	Total Estimated Cost	Soft Costs & Contingency (15%)	Total Estimated Costs	Future Users Cost Share	Estimated Future Users Cost
Estimated Project Costs		[1]		[2]	
Well Replacement #1 *	\$1,250,000	\$188,000	\$1,438,000	0%	\$0
Well Replacement #2 *	\$1,250,000	\$188,000	\$1,438,000	100%	\$1,438,000
Groundwater Exploration [3]	\$522,000	\$78,000	\$600,000	50%	\$300,000
Water Conservation	\$930,000	\$140,000	\$1,070,000	100%	\$1,070,000
Water Systems Consolidation [4]*	\$2,826,000	\$424,000	\$3,250,000	25%	\$812,500
Storage/Pumping Facility *	\$4,700,000	\$705,000	\$5,405,000	70%	\$3,783,500
Downtown Pipe Replacement	\$2,370,000	\$356,000	\$2,725,000	20%	\$545,000
Surface Water Project *	\$1,200,000	\$180,000	\$1,380,000	70%	\$966,000
Transmission Mains	\$2,700,000	\$405,000	\$3,105,000	85%	\$2,639,250
Various Well Improvements *	\$500,000	\$75,000	\$575,000	0%	\$0
SCADA Improvements	\$348,000	\$52,000	\$400,000	0%	\$0
New Equipment / Supplies [5]	\$2,609,000	\$391,000	\$3,000,000	50%	\$1,500,000
Water Supply Strategy [6]	\$1,043,000	\$156,000	\$1,200,000	70%	\$840,000
Master Plan and Rate Study [7]	\$522,000	\$78,000	\$600,000	50%	\$300,000
Total Costs	\$22,770,000	\$3,416,000	\$26,186,000	54%	\$14,194,250

Source: City of Waterford, Shoreline Environmental Engineering, and HEC.

impact cip

One EDU is equivalent to a ¾" meter connection. The facility fee is paid according to the meter size of the new connection. The facility fee by meter size is also shown in **Table 9**.

^{*}Assumed debt-financed project.

^[1] Includes 10% soft costs and 5% contingency. For the water supply strategy, master plans and rate study 5% contingency only.

^[2] Provided by Shoreline Environmental Engineering May 2016.

^[3] Groundwater exploration costs are \$300,000 over the next 10 years. This amount is multiplied by three for the 30-year planning period

^[4] Costs to consolidate Waterford, River Pointe, and Hickman.

^[5] The City estimates spending \$1,000,000 over the next 10 years. This amount is multiplied by three for the 30-year planning period.

^[6] As included in the rate study, \$1,200,000 is collected in the first ten years for a long-term water supply strategy.

^[7] The City estimates spending \$200,000 over the next 10 years. This amount is multiplied by three for the 30-year planning period.

Table 9
Calculated Water Facility Fee

Item		Estimated Cost
Total Estimated Future Users Cost	Table 8	\$14,194,250
Estimated Financing Cost for Debt-Finance	ed Facilities [1]	\$2,800,000
Total Estimated Future Users Cost		\$16,994,250
Estimated Addditional EDUs [2]		2,713
Calculated Fee per EDU (3/4" meter) - ro	unded	\$6,260
Calculated Fee by Meter Size		
3/4" Meter		\$6,260
1" Meter		\$10,020
1.5" Meter		\$25,040
2" Meter		\$40,060
3" Meter		\$87,640
4" Meter		\$150,240
6" Meter		\$313,000
Source: City of Waterford and HEC		odu foc

Source: City of Waterford and HEC.

edu fee

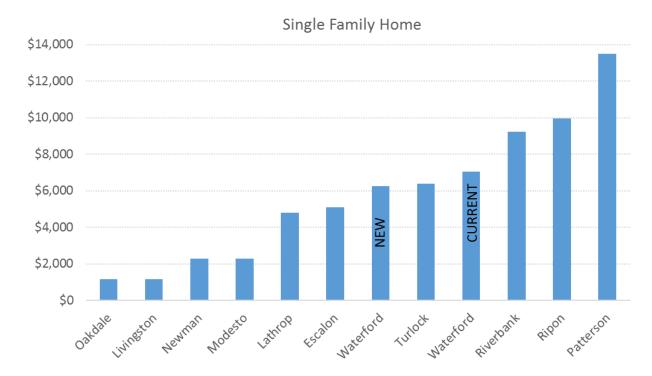
2.5 COMPARISON OF WATER FACILITY FEES

The water facility fee would decrease from \$7,052 to \$6,260 for a ¾" meter. **Figure 9** compares the facility fee with that of other cities in the region. The new water facility fee would be in the midrange of comparable cities fees, very similar to Turlock.

^[1] Based on financing costs adding 40% to total project costs.

^[2] Per the Capital Facilities Fee Update - Final Report Oct 2, 2015, an additional 3,617 units are projected; HEC has assumed that 25% will be in City limits and not subject to an impact fee.

Figure 9
Comparison of Regional Water Facility Fees



Section 3: WATER RATE ANALYSIS

3.1 REVENUE REQUIREMENT

The revenue requirement refers to the amount of money that must be raised for revenue sufficiency of the water fund through rates. The projection of the revenue requirement is the cornerstone for the calculation of rates. This section explains the derivation of revenue requirement for this Study. Components of the revenue requirement include:

- Capital Improvements
- Debt Service
- Meter Replacement Program
- Operations Expenses and Reserves
- System Rehabilitation

Non-water sales revenue projections are credited against projected operations costs. Non-water sales include interest earnings, service fees, water facility fees, meter replacement fees, and other miscellaneous revenues.

3.1.1. Capital Improvements

Water system capital costs in any one year are dependent on the state of the current infrastructure to serve existing customers and necessary improvements to accommodate potential new customers. Capital improvement needs and costs were discussed in Section 2. Projected facility fee revenue is shown in **Table 10**.

3.1.2. Debt Service

The City has existing debt service for a water loan through Umpqua Bank that will be paid off by the end of fiscal year 2030, as well as inter-fund loans from other City accounts for operating losses of the River Pointe system that are assumed to be paid back over the next five years. Yearly debt service payments are shown in **Tables A-9** and **A-10**.

New debt service is assumed to be incurred, financed by the State Drinking Water Revolving Fund (DWSRF), to finance the water systems consolidation (\$3.9 million), and Waterford well replacements and improvements (\$2.2 million). Due to the size of the projects a 10% contingency factor was added to the estimated City costs. The estimated annual new debt service for water systems consolidation is provided in **Table 11**. The estimated annual new debt service for Waterford well replacement and improvements is provided in **Table 12**. Debt service in the revenue requirement is 10% higher than shown in **Tables 11** and **12** because, per the DWSRF program, one year of debt service must be accrued over the first 10 years of the loan.

Table 10 **Projected Facility Fee Revenues**

						Fiscal Y	Fiscal Year Ending				
New Growth	Assumption	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Projected Growth (3/4" meters)		12	13	0	42	43	44	45	46	47	48
Estimated Growth in City [1]	25%	12	13	0	11	11	11	11	11	12	12
Estimated Annexations	75%	0	0	0	31	32	33	34	35	35	36
Projected Facility Fee Revenues											
Inside City Fee per Unit		\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Annexations Fee per Unit [2]		\$6,260	\$6,450	\$6,650	\$6,850	\$7,060	\$7,280	\$7,500	\$7,730	\$7,970	\$8,210
Projected Facility Fee Revenues		\$	\$0	\$0	\$214,131	\$226,663	\$240,002	\$253,850	\$268,568	\$276,228	\$292,207
Source: City of Waterford and HEC.											proj fees

[1] The remaining 25 lots in River Pointe are estimated to be built in fiscal years 2017 and 2018. Growth in Waterford customers is split between inside city and annexation areas. [2] Uses the calculated new impact fee inflated each year 3.0%.

Table 11 SRF Loan for Consolidation of All Systems

Item	Construction Complete in 2019
Project Serving a Disadvantaged Community	
Consolidation of Water Systems	\$3,519,536
Contingency (10%)	\$351,954
Total Estimated Cost	\$3,871,489
less Principal Forgiveness	\$0
Total Estimated Cost Financed	\$3,871,489
Estimated Annual Debt Service [1]	\$129,050
Estimated Total Financing Costs	\$0
Source: State Water Resources Control Board and HEC.	cons debt
[1] DWSRF loan assumptions:	
Internet Date (2010 note in 1 00/\ 0.4	20/

Interest Rate (2016 rate is 1.6%) 0.0% Term (years) 30

Table 12
New Debt - State Drinking Water Revolving Fund

Item	Construction Fiscal Year
Waterford Well Improvements	2018
Estimated Cost (inflated dollars)	\$386,250
Contingency (10%)	\$38,625
Total	\$424,875
Estimated Annual Debt Service [1]	\$18,971
Estimated Total Financing Costs	\$144,244
Waterford Well Replacement #1	2020
Estimated Cost (inflated dollars)	\$1,617,356
Contingency (10%)	\$161,736
Total	\$1,779,092
Estimated Annual Debt Service [1]	\$79,436
Estimated Total Financing Costs	\$603,998
Total Debt-Financed Infrastructure Cost	\$2,203,967
Estimated Total Financing Costs	\$748,242
Source: State Water Resources Control Board and HEC.	new debt
[1] DWSRF loan assumptions:	
Interest Rate (2016 rate is 1.6%)	2.0%
Term (years)	30
reini (years)	30

3.1.3. Meter Replacement Program

City crews replace older water meters that are near the end of their useful life, or which are inaccurately measuring water flow. This rate study includes calculation of annual costs to replace meters. The cost to replace meters by size of meter was used to determine the annual cost of a meter replacement program. Meter replacement program costs will increase as the number of City water meters increases and as the cost of installation increases. It is estimated that the meter replacement program will increase from approximately \$47,000 in fiscal year 2017 to \$59,000 in fiscal year 2022, and \$73,000 in fiscal year 2026 as shown in **Table 13**. Meter replacement fees and assumptions are calculated in **Tables A-11** and **A-12**.

Table 13 **Meter Replacement Fee Program Cost**

Assumption Current Year 1 Projected Growth in Water Meters [1] 2,113 2,113 2,113 146 179 179 179 179 179 179 179 179 179 179	2018 1 Year 2 2,000% 13 2,113 46 159 79 179 38 2,451	2019 Year 3 0.00% 2,113 159 179 2,451	2020 Year 4 2.00% 2,155 179 179	2021 Year 5 2.00% 2,198 159	2022 Year 6 2.00% 2,242 159	2023 Year 7 2.00% 2,287	2024 Year 8 2.00%	2025 Year 9	2026 Year 10
Assumption Current Year 1 Projected Growth in Water Meters [1] 2,113 2,113 Ite 134 146 I Water Meters I Replacement Cost per Meter [2] 3.5% \$372 \$385 ge of Meters Replaced 20-yr cycle 5.0% 5.0%	χ ,	7ear 3 0.00% 2,113 159 179 2,451	2.00% 2,155 179 2,493	Year 5 2.00% 2,198 159	Year 6 2.00% 2,242 159	Year 7 2.00% 2,287	Year 8 2.00%	Year 9	Year 10
Projected Growth in Water Meters [1] 2,113 2,113 2,113 2,113 2,113 2,113 2,113 2,1		0.00% 2,113 159 179 2,451	2.00% 2,155 159 179	2.00% 2,198 159	2.00% 2,242 159	2,287	2.00%		3
134 134 179 1 Water Meters 1 Replacement Cost per Meter [2] 3.5% \$372 5 of Meters Replaced 20-yr cycle 5.0%	,	2,113 2,113 159 179 2,451	2,155 2,155 159 179 2,493	2,198	2,242	2,287	,,,,,	2,00%	2,00%
134 179 1 Water Meters 2,426 2 1 Replacement Cost per Meter [2] 3.5% \$372 3.0-yr cycle 5.0%		159 179 2,451	159	159	159	1 50	2,333	2,380	2,427
179 Water Meters 2,426 2 I Replacement Cost per Meter [2] 3.5% \$372 3.59 ge of Meters Replaced 20-yr cycle 5.0%		179 2,451	179	179		TOD	159	159	159
Water Meters 2,426 2 I Replacement Cost per Meter [2] 3.5% \$372 399 of Meters Replaced 20-yr cycle 5.0%	•	2,451	2.493	i	179	179	179	179	179
lacement Cost per Meter [2] 3.5% \$372 Meters Replaced 20-yr cycle 5.0%			ì	2,536	2,580	2,625	2,671	2,718	2,765
Meters Replaced 20-yr cycle 5.0%		\$413	\$427	\$442	\$458	\$474	\$490	\$508	\$525
	%0°2 %0	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%
Program Cost									
\$39,348 \$40,725	•	\$43,626	\$46,056	\$48,621	\$51,329	\$54,188	\$57,206	\$60,393	\$63,757
\$2,814		\$3,283	\$3,398	\$3,517	\$3,640	\$3,767	\$3,899	\$4,035	\$4,177
Hickman \$3,333 \$3,450 \$	50 \$3,571	\$3,696	\$3,825	\$3,959	\$4,097	\$4,241	\$4,389	\$4,543	\$4,702
\$46,989	•	\$50,604	\$53,278	\$56,096	\$59,066	\$62,196	\$65,495	\$68,971	\$72,635

Source: City of Waterford and HEC.

[1] Applied only to Waterford.[2] Weighted average cost of meters.

3.1.4. Operations Expenses and Reserves

Estimated year-end expenses for fiscal year 2016 are used to project future year expenditures. All operating expenses (including payroll and benefits, professional services, utilities, equipment, property, and vehicle maintenance, as well as planning studies and collection for future surface water supply) are increased 3.5% each year based on HEC experience of cost increases in the region.

The City has a goal of having a minimum of three months operating expenses in reserve, and a target of at least four months in reserve. The revenue requirement includes additional money to build up reserves.

3.1.5. System Rehabilitation

Depreciation is used as the basis for which to collect rates to cover system rehabilitation costs. Inclusion of system rehabilitation costs demonstrates fiscal responsibility toward the assets to potential future investors and helps to establish good credit¹. Depreciation is calculated based on existing water facilities and new facilities built in the next 10-year period.

Table 14 shows the total annual amount included in the rates for system rehabilitation. The estimated cost includes replacement of existing assets and assets that are estimated to be constructed during the Study time period (see **Tables A-13** and **A-14**). A fully-funded system would fund 100% of system rehabilitation in its rates; however, this is rarely the case. This rate model gradually increases system rehabilitation costs in rates from 0% to 100% of costs over a 5-year period to minimize rate impacts to customers, reaching 100% of system rehabilitation costs in rates by fiscal year 2022.

¹ Per Governmental Accounting Standards Board (GASB) 34, local governments must report on the value of their infrastructure assets and plan for asset maintenance (including collecting sufficient revenue) to obtain good credit when issuing bonds or procuring other forms of financing for long-term construction projects.

Table 14
System Rehabilitation Annual Budget Estimate

					Fiscal Ye	Fiscal Year Ending				
Depreciation	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
	100 0100		10000	-70 6-64	-70 6-64	-70 6-64	170 6164	-70 6-64		10000
Existing Assets Annual Depreciation	75/13,06/	<i>)</i> }	\$273,067	75/13,06/	77,3,06/		\$273,067	\$2/3,06/	\$273,067	
New Assets Annual Depreciation	\$21,973	\$56,559	\$101,971	\$143,310	\$155,023	\$168,581	\$185,235	\$202,785	\$221,269	\$240,728
Total Annual Depreciation	\$295,040	\$329,625	\$375,037	\$416,376	\$428,090	\$441,647	\$458,302	\$475,852	\$494,336	\$513,795
Percentage of Depreciation in Rates	%0	20%	40%	%09	80%	100%	100%	100%	100%	100%
	Ç	1	7		7	200	900	1		4
Estimated system Renabilitation Cost	<u>γ</u>	006,60¢	000,0c1¢ 006,c0¢	9249,800	534Z,500	\$542,500 \$441,600 \$458,500	5458,300	9475,900	5434,300	000,610¢

Olirce: HEC

3.1.6. Calculated Revenue Requirement

Table 15 provides the projection of annual costs and revenues and the resulting revenue requirement through fiscal year 2026. Over the next ten years the revenue requirement is projected to continue to increase to account for inflation, to fund capital expenditures, and to account for new debt. Total revenue requirement is projected to increase from \$1.6 million in fiscal year 2017 to \$2.7 million in fiscal year 2026. The financial model assumes that existing customers will pay for all of the debt service for facilities serving new customers. As water facility fees are collected they should be applied to the debt service. Water facility fees should be used to either retire the debt or pay back existing customers, potentially lessening future rate increases. Components of revenue requirement are illustrated in **Figure 10**.

Figure 10
Components of Revenue Requirement

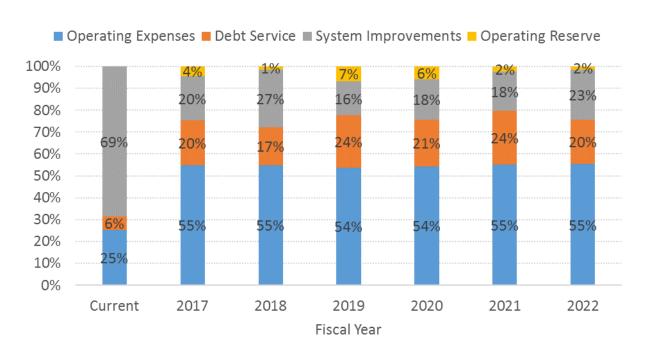


Table 15 **Projected Revenue Requirement for All Water Systems**

Operating Expenses							Fiscal Year Ending	r Ending				
and Revenues	Annual	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
	Increase	Estimated	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
Operating Expenses												
Payroll and Benefits	3.5%	\$356,802	\$369,290	\$382,215	\$395,593	\$409,439	\$423,769	\$438,601	\$453,952	\$469,840	\$486,285	\$503,304
Professional Services	3.5%	\$55,166	\$57,097	\$59,095	\$61,164	\$63,304	\$65,520	\$67,813	\$70,187	\$72,643	\$75,186	\$77,817
Equipment, Property, and Vehicle Maintenance	3.5%	\$128,496	\$132,993	\$137,648	\$142,466	\$147,452	\$152,613	\$157,954	\$163,483	\$169,205	\$175,127	\$181,256
Supplies & Miscellaneous	3.5%	\$72,800	\$75,348	\$77,985	\$80,715	\$83,540	\$86,464	\$89,490	\$92,622	\$95,864	\$99,219	\$102,692
Utilities	3.5%	\$127,800	\$132,273	\$136,903	\$141,694	\$146,653	\$151,786	\$157,099	\$162,597	\$168,288	\$174,178	\$180,275
Admin Reimbursements	3.5%	\$116,311	\$120,382	\$124,595	\$128,956	\$133,470	\$138,141	\$142,976	\$147,980	\$153,159	\$158,520	\$164,068
Transfer Out to General Fund - Police	3.5%	\$128,345	\$7,763	\$8,034	\$8,315	\$8,606	\$8,908	\$9,219	\$9,542	\$9,876	\$10,222	\$10,579
Supply Strategy / Surface Water	3.5%	\$0	\$0	\$53,045	\$54,636	\$112,551	\$115,927	\$119,405	\$245,975	\$253,354	\$260,955	\$268,783
Water Conservation	3.5%	\$0	\$15,450	\$53,045	\$54,636	\$112,551	\$115,927	\$119,405	\$98,390	\$31,669	\$32,619	\$33,598
Planning Studies [1]	3.5%	\$0	\$20,600	\$21,218	\$21,855	\$22,510	\$23,185	\$23,881	\$24,597	\$25,335	\$26,095	\$26,878
Meter Replacement Program	3.5%	\$0	\$0	\$48,893	\$50,604	\$53,278	\$56,096	\$59,066	\$62,196	\$65,495	\$68,971	\$72,635
Total Operating Expenses		\$985,720	\$931,196	\$1,102,677	\$1,140,634	\$1,293,354	\$1,338,337	\$1,384,910	\$1,531,521	\$1,514,728	\$1,567,376	\$1,621,886
Debt Service												
Umpqua Bank Loan	Table A-9	\$244,673	\$261,282	\$261,302	\$261,360	\$261,344	\$261,458	\$261,486	\$261,530	\$261,682	\$261,730	\$261,776
Interfund Loans	Table A-10	\$	\$83,046	\$83,046	\$83,046	\$83,046	\$83,046	\$0	\$0	\$0	\$0	\$0
Waterford Well #1 Replacement [2]	Table 12	\$0	\$0	\$0	\$0	\$0	\$87,380	\$87,380	\$87,380	\$87,380	\$87,380	\$87,380
Waterford Well Improvements [2]	Table 12	\$	\$0	\$0	\$20,868	\$20,868	\$20,868	\$20,868	\$20,868	\$20,868	\$20,868	\$20,868
Consolidation of Water Systems [2]	Table 12	\$	\$0	\$0	\$141,955	\$141,955	\$141,955	\$141,955	\$141,955	\$141,955	\$141,955	\$141,955
Subtotal Debt Service		\$244,673	\$344,328	\$344,348	\$507,228	\$507,212	\$594,706	\$511,688	\$511,732	\$511,884	\$511,932	\$511,978
Capital Projects [3]	Table A-8	\$2,678,137	\$345,050	\$466,672	\$180,004	\$190,274	\$92,228	\$125,575	\$341,118	\$379,170	\$419,041	\$460,539
System Rehabilitation	Table 14	\$	\$0	\$65,900	\$150,000	\$249,800	\$342,500	\$441,600	\$458,300	\$475,900	\$494,300	\$513,800
Operating Reserve		\$0	\$75,000	\$30,000	\$145,000	\$140,000	\$60,000	\$40,000	\$0	\$45,000	\$5,000	\$5,000
Non-Operating Credits (Expenses)												
Allocated Interest Earnings	Constant	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250
Other Water Revenue	Constant	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119
Service Fees	Constant	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000
Connection Fees		\$0	\$0	\$0	\$0	\$214,131	\$226,663	\$240,002	\$253,850	\$268,568	\$276,228	\$292,207
Meter Replacement Program	3.5%	\$	\$23,494	\$48,893	\$50,604	\$53,278	\$56,096	\$59,066	\$62,196	\$65,495	\$68,971	\$72,635
Total Non-operating Credits (Expenses)			\$94,863	\$120,262	\$121,973	\$338,778	\$354,128	\$370,437	\$387,415	\$405,431	\$416,568	\$436,211
Total Revenue Requirement		n.a.	\$1,600,710	\$1,889,334	\$2,000,892	\$2,041,862	\$2,073,642	\$2,133,336	\$2,455,256	\$2,521,251	\$2,581,082	\$2,676,993

 ^[1] Collections for updates to the Water Master Plan and water rate studies.
 [2] For SRF loans, debt service is multiplied by 10% to build up reserve over the first 10 years of the loan.
 [3] Shows cash funding above the amount collected for system rehabilitation.

3.2 COST CLASSIFICATION AND ALLOCATION

After determining a utility's revenue requirements, a utility's next step is determining the cost of service. Utilizing a public agency's approved budget, financial reports, operating data, and capital improvement plans, the rate study categorizes (functionalizes) the costs, expenses, and assets of the water system among major operating functions to determine the cost of service. Functional cost allocation is calculated in Appendix A, **Tables A-15** and **A-16**. The cost classification provides a *guideline* for the City in determining the portion of revenue requirement to collect through service charges versus usage charges. There is no set formula for determining exactly how much to collect in the service charge versus the use charge.

City water system costs were classified into two categories; fixed (service) and variable (use) costs.

- **Fixed Costs.** Included in this category are costs associated with the water system's capacity including some fixed water system O&M and repair and replacement costs. Seventy-four percent of annual costs were determined to be fixed costs after performing a functional allocation of the 2015-16 water fund expenses.
 - Fixed costs are allocated to customers based on the number of equivalent meters, determined by the relative hydraulic capacity of the meter size relative to a ¾-inch meter. **Table A-17** shows the calculation of equivalent meters. Note that the number of equivalent meters is calculated using current number of meters on the water system (**Table A-18**).
- Variable Costs. These costs vary with the quantity of water consumed. Operations and maintenance consumption costs primarily include well pumping electricity and chemical costs, but also a portion of administrative costs, debt service and other costs as determined in the functional allocation. Consumption-related costs are recovered through use charges.

Table 16 shows allocation of the revenue requirement between service and use charges in the rate model. Although the functional allocation determined that up to 74% of costs could be included in the service charge, the rate model collects 57% in the service charge. The reason for this difference is that the City is juggling multiple objectives with its rate structure, as discussed in the following paragraph. Since the rate structure is not currently the same in each water system, and typical monthly use is not the same (it is 10 HCF in Waterford but 11 HCF in River Pointe and Hickman), arriving at a percentage allocation for the service charge versus use charge was additionally complex.

The City wants to encourage conservation but lessons learned from the recent drought is that pricing is not such an effective tool to encourage conservation as was once believed – rebate programs and education are far more effective. It is typical for water systems to have a 65%-80% fixed cost structure but the California Urban Water Conservation Council encourages rate structures with 30% of revenue requirement collected in service charges. While ideally the rate model would capture the fixed costs in the service charge, and the City does not want the water fund to be very susceptible to reduced revenues due to water conservation/drought conditions, it is necessary to be cognizant of the impact of a large shift (increasing service charge) on low income/fixed income

households, and it is an objective of having water meters that people pay for what they use to improve equity in payment for the water system.

Table 16 Allocation of Revenue Requirement to Service and Use Charges

						Fiscal Ye	Fiscal Year Ending				
osts		2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Customer Charges	41%	\$658,038	\$776,689	\$822,550	\$839,392	\$852,457	\$876,996	\$1,009,335		\$1,061,061	\$1,100,489
Capacity - in Service Charge	16%	\$248,120	\$292,858	\$310,150	\$316,501	\$321,427	\$330,680	\$380,579		\$400,083	\$414,950
Capacity - in Use Charge	17%	\$272,121	\$321,187	\$340,152	\$347,116	\$352,519	\$362,667	\$417,394	\$428,613	\$438,784	\$455,089
Use Charges	79%	\$422,432	\$498,600	\$528,041	\$538,853	\$547,240	\$562,993	\$647,949		\$681,154	\$706,465
otal Revenue Requirement		\$1,600,710	\$1,889,334	\$2,000,892	\$2,041,862	\$2,073,642	\$2,133,336	\$2,455,256	\$2,521,251	\$2,581,082	\$2,676,993
ource: HEC.											cost alloc

Total

3.3 RATE CALCULATIONS

The calculation of monthly service charges is shown in **Table 17**. Monthly service charges are applied to customers based on the size of their meter. Customers that were required to install a meter size that is larger than necessary for actual flow needs may request a review of their meter size for billing purposes. The Public Works Director, in consultation with the City's water engineer, will review the customer's request. If a finding is made, based on historical water use and other factors pertinent to the request, that a smaller meter would provide sufficient flow to the customer's property, the City may, at its discretion, apply a smaller meter size to the customer's account for billing purposes.

The calculation of use charges is shown in **Table 18**. The calculation of use charges is based on allocated cost and projected water demand. Projected water demand is shown in **Figure 11** and in **Table A-19** in Appendix A. The projection of water demand incorporates the assumed growth previously discussed. The relationship between increased prices and decreased demand is referred to as price elasticity. Price elasticity varies by geography due to many micro-economic variables. HEC applied industry knowledge to establish assumed price elasticity factors for the Study. Price elasticity analysis is shown in **Tables A-20** and **A-21**.

Table 17
Calculation of Monthly Service Charges

						Fiscal Ye	Fiscal Year Ending				
	•	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
		Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
New	New Rates Effective 1/1/2017	1/1/2017	7/1/2017	7/1/2018	7/1/2019	7/1/2020	7/1/2021	7/1/2022	7/1/2023	7/1/2024	7/1/2025
Consolidated System Allocated Costs		\$906,158	\$1,069,547	\$1,132,700	\$1,155,892	\$1,173,883	\$1,207,676	\$1,389,914	\$1,427,274	\$1,461,144	\$1,515,438
Estimated Billable Meter Equivalents	ter Equivalents	2,951	2,964	2,964	3,006	3,050	3,094	3,138	3,184	3,231	3,278
Meter Size	Meter Ratio				Μο	nthly Service (Monthly Service Charge per Meter	ter			
3/4"	1.0	\$25.59	\$30.07	\$31.84	\$32.04	\$32.08	\$32.53	\$36.91	\$37.35	\$37.69	\$38.52
1"	1.6	\$40.94	\$48.11	\$20.95	\$51.26	\$51.32	\$52.05	\$59.05	\$59.77	\$60.30	\$61.63
1.5"	4.0	\$102.35	\$120.27	\$127.38	\$128.16	\$128.31	\$130.13	\$147.63	\$149.42	\$150.75	\$154.08
2"	6.4	\$163.76	\$192.44	\$203.80	\$205.05	\$205.30	\$208.21	\$236.20	\$239.07	\$241.20	\$246.54
3"	14.0	\$358.22	\$420.96	\$445.81	\$448.55	\$449.09	\$455.45	\$516.69	\$522.95	\$527.63	\$539.30
4"	24.0	\$614.09	\$721.64	\$764.25	\$768.94	\$769.87	\$780.77	\$885.75	\$896.49	\$904.51	\$924.51
9	50.0	\$1,279.36	\$1,503.42	\$1,592.19	\$1,601.96	\$1,603.89	\$1,626.61	\$1,845.32	\$1,867.70	\$1,884.40	\$1,926.06

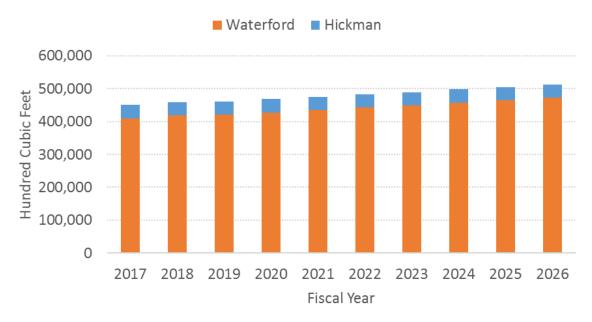
Source: City of Waterford and HEC.

Table 18
Calculation of Consumption Charges per HCF

					Fiscal Y	Fiscal Year Ending				
Water System	2017 Year 1	2018 Year 2	2019 Year 3	2020 Year 4	2021 Year 5	2022 Year 6	2023 Year 7	2024 Year 8	2025 Year 9	2026 Year 10
New Rates Effective 1/1/2017	1/1/2017	7/1/2017	7/1/2018	7/1/2019	7/1/2020	7/1/2021	7/1/2022	7/1/2023	7/1/2017 7/1/2018 7/1/2019 7/1/2020 7/1/2021 7/1/2022 7/1/2023 7/1/2024 7/1/2025	7/1/2025
Consolidated System										
Allocated Cost	\$694,552	\$819,787	\$868,192	\$885,969	\$899,759	\$925,660	\$1,065,342		\$1,119,938	\$1,161,554
Estimated Consumption (HCF)	450,475	458,843	460,707	468,358	475,634	482,764		497,920	505,763	
Cost per HCF	\$1.54	\$1.79	\$1.88	\$1.89	\$1.89	\$1.92		\$2.20	\$2.21	

ırce: HEC.

Figure 11 Projected Water Demand



Calculated rates include the fixed monthly service charges, including meter replacement fees as shown in **Table 13**, as well as consumption charges. The calculated water rate schedule is provided in **Table 19**. **Table 20** shows the projected 5-year water rate schedule.

Table 19
Calculated Water Rate Schedule

						cal Year Endi	116				
Charges	2016 Current	2017 Year 1	2018 Year 2	2019 Year 3	2020 Year 4	2021 Year 5	2022 Year 6	2023 Year 7	2024 Year 8	2025 Year 9	2026 Year 10
New Rates	s Effective	1/1/2017	7/1/2017	7/1/2018	7/1/2019	7/1/2020	7/1/2021	7/1/2022	7/1/2023	7/1/2024	7/1/2025
Meter Replacement C	Charge				<u>N</u>	Monthly Char	ges per Mete	<u>er</u>			
3/4"	n.a.	\$1.35	\$1.40	\$1.45	\$1.50	\$1.55	\$1.61	\$1.66	\$1.72	\$1.78	\$1.84
1"	n.a.	\$1.89	\$1.96	\$2.03	\$2.10	\$2.17	\$2.25	\$2.33	\$2.41	\$2.49	\$2.58
1.5"	n.a.	\$2.98	\$3.08	\$3.19	\$3.30	\$3.42	\$3.54	\$3.66	\$3.79	\$3.92	\$4.06
2"	n.a.	\$3.79	\$3.92	\$4.06	\$4.20	\$4.35	\$4.50	\$4.66	\$4.82	\$4.99	\$5.16
3"	n.a.	\$8.12	\$8.40	\$8.70	\$9.00	\$9.32	\$9.64	\$9.98	\$10.33	\$10.69	\$11.07
4"	n.a.	\$17.86	\$18.49	\$19.13	\$19.80	\$20.50	\$21.21	\$21.96	\$22.73	\$23.52	\$24.34
6"	n.a.	\$24.63	\$25.49	\$26.38	\$27.30	\$28.26	\$29.25	\$30.27	\$31.33	\$32.43	\$33.56
Service Charge	[1]				N	onthly Char	ges per Mete	<u>er</u>			
3/4"	\$15.03	\$25.59	\$30.07	\$31.84	\$32.04	\$32.08	\$32.53	\$36.91	\$37.35	\$37.69	\$38.52
1"	\$21.33	\$40.94	\$48.11	\$50.95	\$51.26	\$51.32	\$52.05	\$59.05	\$59.77	\$60.30	\$61.63
1.5"	\$36.90	\$102.35	\$120.27	\$127.38	\$128.16	\$128.31	\$130.13	\$147.63	\$149.42	\$150.75	\$154.08
2"	\$55.68	\$163.76	\$192.44	\$203.80	\$205.05	\$205.30	\$208.21	\$236.20	\$239.07	\$241.20	\$246.54
3"	\$105.80	\$358.22	\$420.96	\$445.81	\$448.55	\$449.09	\$455.45	\$516.69	\$522.95	\$527.63	\$539.30
4"	\$162.13	\$614.09	\$721.64	\$764.25	\$768.94	\$769.87	\$780.77	\$885.75	\$896.49	\$904.51	\$924.51
6"	\$318.47	\$1,279.36	\$1,503.42	\$1,592.19	\$1,601.96	\$1,603.89	\$1,626.61	\$1,845.32	\$1,867.70	\$1,884.40	\$1,926.06
Use Charge per HCF	\$1.40	\$1.54	\$1.79	\$1.88	\$1.89	\$1.89	\$1.92	\$2.18	\$2.20	\$2.21	\$2.26

[1] Current rates shown are for Waterford and Hickman. River Pointe charges are \$13.40 per residential unit per month and \$1.43 per hundred cubic feet.

Table 20 5-year Schedule of Water Rates

				Fis	cal Year End	ling		
Rate Area	20	16	2017	2018	2019	2020	2021	2022
	Cur	rent	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6
	New Rates Eff	ective	1/1/2017	7/1/2017	7/1/2018	7/1/2019	7/1/2020	7/1/2021
WATERFORD-RIVER	POINTE [1]						
Service Charge								
3/4"	\$	15.03	\$26.94	\$31.47	\$33.29	\$33.54	\$33.63	\$34.14
1"	\$	21.33	\$42.83	\$50.07	\$52.98	\$53.36	\$53.50	\$54.30
1.5"	\$.	36.90	\$105.33	\$123.35	\$130.56	\$131.46	\$131.73	\$133.66
2"	\$.	55.68	\$167.55	\$196.36	\$207.86	\$209.25	\$209.65	\$212.71
3"	\$1	05.80	\$366.34	\$429.36	\$454.51	\$457.55	\$458.41	\$465.09
4"	\$1	52.13	\$631.96	\$740.13	\$783.39	\$788.74	\$790.37	\$801.99
6"	\$3	18.47	\$1,303.99	\$1,528.91	\$1,618.58	\$1,629.26	\$1,632.16	\$1,655.86
Use Charge per HCF	:	\$1.40	\$1.54	\$1.79	\$1.88	\$1.89	\$1.89	\$1.92
HICKMAN								
Service Charge								
3/4"	\$	15.03	\$26.94	\$31.47	\$33.29	\$33.54	\$33.63	\$34.14
1"	\$	21.33	\$42.83	\$50.07	\$52.98	\$53.36	\$53.50	\$54.30
1.5"	\$	36.90	\$105.33	\$123.35	\$130.56	\$131.46	\$131.73	\$133.66
2"	\$.	55.68	\$167.55	\$196.36	\$207.86	\$209.25	\$209.65	\$212.71
3"	\$1	05.80	\$366.34	\$429.36	\$454.51	\$457.55	\$458.41	\$465.09
4"	\$1	52.13	\$631.96	\$740.13	\$783.39	\$788.74	\$790.37	\$801.99
6"	\$3	18.47	\$1,303.99	\$1,528.91	\$1,618.58	\$1,629.26	\$1,632.16	\$1,655.86
Use Charge per HCF		\$1.40	\$1.54	\$1.79	\$1.88	\$1.89	\$1.89	\$1.92

Source: HEC. 5 summ

[1] River Pointe charges are \$13.40 per residential unit per month and \$1.43 per hundred cubic feet.

3.4 Cash Flow and Fund Balance

Table 21 on the following page shows the projected cash flow of the water enterprise fund through fiscal year 2026. With adoption of the calculated rates it is anticipated that the City will be able to meet all water enterprise fund obligations, including existing and potential debt service coverage requirements, and achieve a target of four months of operating expenses in cash reserves in the next five years. Fiscal year 2016 includes a reconciliation between anticipated and actual financials. The water fund had \$87,787 less cash than anticipated.

Projected cash flows for the Waterford-River Pointe and Hickman systems are shown separately in **Tables A-22**. The City may continue to track revenues and expenses of each system separately even after they have consolidated.

Figure 12 shows projected and target water fund balances, with operations and capital funds combined through fiscal year ending 2022 (the five-year rate adoption period). The total cash balance is greater than the minimum target because approximately \$450,000 will be set aside in a designated (or restricted) fund for surface water supply costs. By the end of fiscal year 2022 it is estimated there will be 4 months of operating expenses in undesignated (or unrestricted) cash.

Figure 12
Projected Water Fund Cash Balance

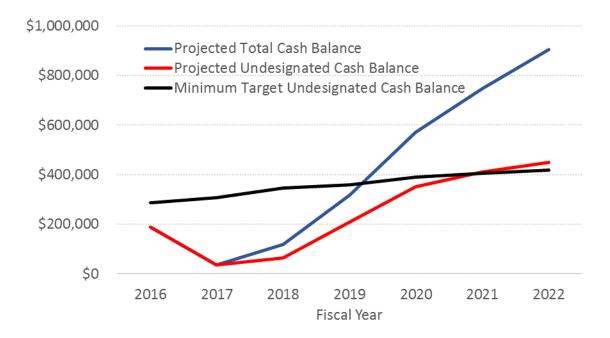


Table 21 **Projected Cash Flow**

Kevenues and	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	5026
Expenses	Estimated	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
New R	New Rates Effective	1/1/2017	7/1/2017	7/1/2018	7/1/2019	7/1/2020	7/1/2021	7/1/2022	7/1/2023	7/1/2024	7/1/2025
veverine				000		0.00	000				1
Service Charges (Rates)	\$1,141,944	51,3/1,32/	\$1,889,334	\$2,000,892	\$2,041,862	\$2,073,642	\$2,133,336	\$2,455,256	\$2,521,251	\$2,581,082	52,6/6,993
Allocated Interest Earnings	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250
Other Water Revenue	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119
Service Fees	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000
Connection Fees	\$0	\$0	\$0	\$0	\$214,131	\$226,663	\$240,002	\$253,850	\$268,568	\$276,228	\$292,207
Meter Replacement Program	\$0	\$23,494	\$48,893	\$50,604	\$53,278	\$56,096	\$59,066	\$62,196	\$65,495	\$68,971	\$72,635
Total Revenues	\$1,213,313	\$1,466,190	\$2,009,596	\$2,122,865	\$2,380,640	\$2,427,770	\$2,503,773	\$2,842,671	\$2,926,683	\$2,997,650	\$3,113,204
Operating Expenses	\$985,720	\$931,196	\$1,102,677	\$1,140,634	\$1,293,354	\$1,338,337	\$1,384,910	\$1,531,521	\$1,514,728	\$1,567,376	\$1,621,886
Pavroll and Benefits	\$356.802	\$369,290	\$382,215	\$395,593	\$409,439	\$423.769	\$438,601	\$453,952	\$469,840	\$486,285	\$503,304
Professional Convices	\$55,00E	\$57,097	\$50,005	\$61.167	\$63.204	\$65,030	\$67.813	\$70,000	\$72,643	\$75 186	\$77.817
ri Oressi Origina del Vices	•	100,100,	040,000	+01,100	405,505	020,000	5457 014	\$10,16)	700,040	47.7.431	710,110
Equipment, Property, and Venicle Maintenance	<i>)</i> }	\$132,993	\$137,648	\$142,466	\$147,452	\$152,613	\$157,954	\$163,483	\$169,205	51/5,12/	\$181,256
Supplies & Miscellaneous	\$72,800	\$75,348	\$77,985	\$80,715	\$83,540	\$86,464	\$89,490	\$92,622	\$95,864	\$99,219	\$102,692
Utilities	\$127,800	\$132,273	\$136,903	\$141,694	\$146,653	\$151,786	\$157,099	\$162,597	\$168,288	\$174,178	\$180,275
Admin Reimbursements	\$116,311	\$120,382	\$124,595	\$128,956	\$133,470	\$138,141	\$142,976	\$147,980	\$153,159	\$158,520	\$164,068
Water Conservation	\$0	\$15,450	\$53,045	\$54,636	\$112,551	\$115,927	\$119,405	\$98,390	\$31,669	\$32,619	\$33,598
Dispuing Childies	. 5	\$20,600	\$21.218	\$21.855	\$22 510	\$23.185	\$23.881	\$24 597	¢25 335	\$26,005	\$26.878
rigining ordanes	Or 4	320,000	42,220	, 60 GT	010,220	423,103	423,661	160,420	100,020	250,035	720,010
Meter Replacement Program	05	05	\$48,893	\$50,604	\$77,554	960,955	990,654	\$62,196	565,495	568,971	\$72,635
Total Operating Expenses	\$857,375	\$923,433	\$1,041,597	\$1,077,682	\$1,172,197	\$1,213,502	\$1,256,285	\$1,276,004	\$1,251,498	\$1,296,200	\$1,342,524
Net Revenue before Debt Service and System											
Rehabilitation	\$355,938	\$542,757	\$967,998	\$1,045,183	\$1,208,443	\$1,214,269	\$1,247,488	\$1,566,667	\$1,675,184	\$1,701,450	\$1,770,680
Debt Service	\$237,740	\$344,328	\$344,348	\$507,228	\$507,212	\$594,706	\$511,688	\$511,732	\$511,884	\$511,932	\$511,978
Deht Service Coverage	1 50	1 58	7.81	206	2 38	2.04	2 44	308	3.27	3 32	3.46
	9	3	1	i	i	i	i		110		
Existing Customers CIP PAYG	\$0	\$345,050	\$466,672	\$180,004	\$190,274	\$92,228	\$125,575	\$341,118	\$379,170	\$419,041	\$460,539
System Rehabilitation	\$0	\$0	\$65,900	\$150,000	\$249,800	\$342,500	\$441,600	\$458,300	\$475,900	\$494,300	\$513,800
Net Revenue	\$118,198	(\$146,620)	\$91,079	\$207,952	\$261,157	\$184,835	\$168,625	\$255,517	\$308,230	\$276,176	\$284,363
Cash Balance [1]	\$3,420	\$189,821	\$35,438	\$118,483	\$318,120	\$570,670	\$746,598	\$906,003	\$1,151,978	\$1,450,332	\$1,716,286
Net Revenue	\$118,198	(\$146,620)	\$91,079	\$207,952	\$261,157	\$184,835	\$168,625	\$255,517	\$308,230	\$276,176	\$284,363
Add Back System Depreciation Net of CIP	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Transfer Out (Police)	(\$2,500)	(\$7,763)	(\$8,0	(\$8,315)	(\$8,606)	(\$8,9	(\$9,219)	(\$9,542)	(\$9,876)	(\$10,222)	(\$10,579)
Transfer In (WPFA)	\$27,828	\$0					\$0		\$0	\$0	\$0
Meter Costs 2016	(\$31,517)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Inter-tie CIP 2016	(\$39,684)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Bond Proceeds	\$3,100,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Capital Fund Expenses	(\$2,893,137)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
FY 2016 Reconciliation	(\$87,787)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Ending Balance	\$189,821	\$35,438	\$118,483	\$318,120	\$570,670	\$746,598	\$906,003	\$1,151,978	\$1,450,332	\$1,716,286	\$1,990,070
Designated for Supply Strategy Fund		\$0	(\$53,045)	(\$107,681)	(\$220,232)	(\$336,160)	(\$455,565)	(\$701,540)	(\$954,894)	(\$1,215,848)	(\$1,484,632)
UNDESIGNATED ENDING BALANCE		\$35,438	\$65,438	\$210,438	\$350,438	\$410,438	\$450,438	\$450,438	\$495,438	\$500,438	\$505,438
Months in Reserve		0	1	2	4	4	4	4	5	5	5
Minimum Target Balance (4 months expenses) [2]	1 \$285,792	\$307,811	\$347,199	\$359,227	\$390,732	\$404,501	\$418,762	\$425,335	\$417,166	\$432,067	\$447.508

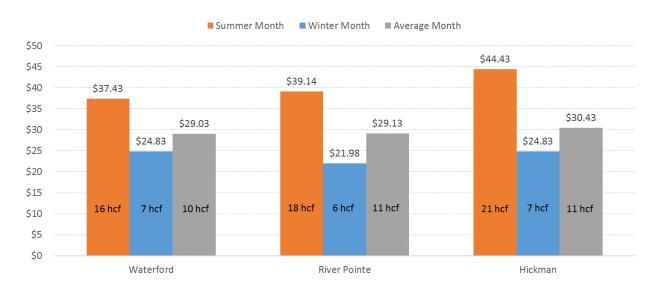
Source: City of Waterford and HEC.
[1] Beginning cash balance as of July 1, 2015.
[2] Typical target cash balance goal is 3 months to 12 months of operating expenses.

Section 4: AFFORDABILITY

4.1 RESIDENTIAL BILL IMPACTS

Figure 13 shows a typical bill during summer, winter, and average annual months for single family homes in Waterford, River Pointe, and Hickman. The graph shows that during summer months Hickman and River Pointe customers typical use approximately three times as much water as they do during winter months. Waterford customers typically use approximately two and a half times as much water in the summer as winter.

Figure 13
Comparison of Typical Current Bills for a Single Family Home



The comparison of a monthly bill using the current rate and new rates effective January 1, 2017 are shown in **Figure 14**. River Pointe and Hickman rates are calculated using average monthly use of 11 HCF, while Waterford is calculated based on average monthly use of 10 HCF.

Figure 14
Comparison of Current and Projected Rates based on Average Annual Monthly Use

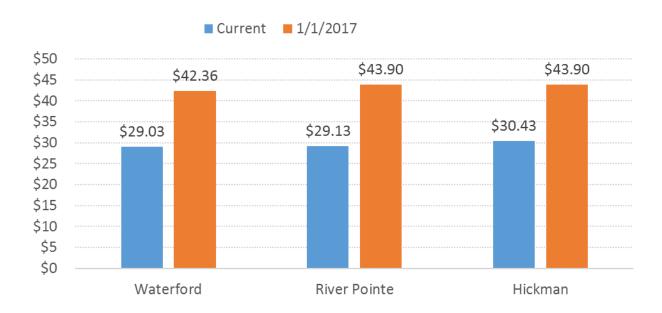
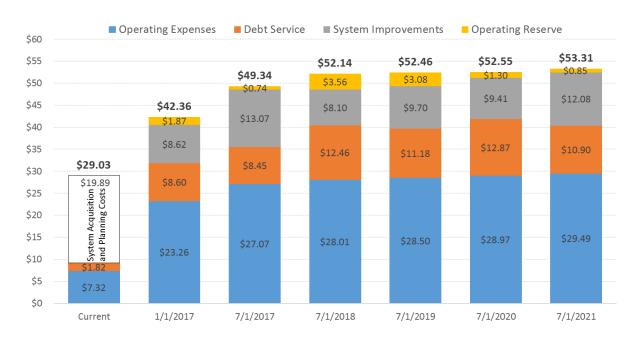


Figure 15 shows the components of a single family water bill with consumption of 10 HCF.

Figure 15
Components of a Single Family Water Bill



Figures 16 displays a comparison of regional water bills for a single family home using 10 HCF in a month. Current rates for all three systems are in the mid to low range of the comparison cities. The

January 1, 2017 rates are in the higher end of comparison cities. Note, however, that the comparison cities utilized may be in the process of rate increases as well; this is a snapshot in time.

Figure 16
Comparison of Regional Water Rates

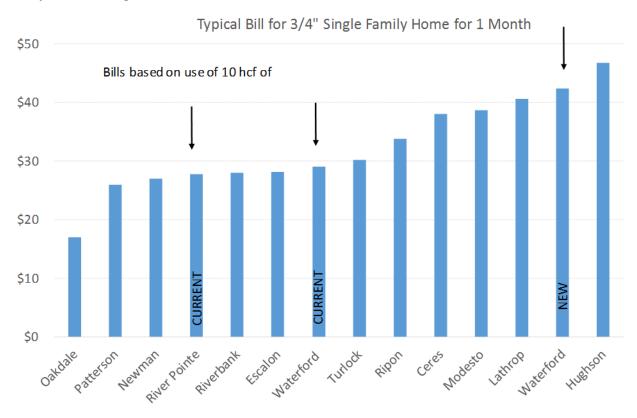


Figure 17 shows combined water and sewer bills for the comparison cities. Waterford's combined utility bill for a typical home is very similar to Modesto, Oakdale, Patterson and Turlock. Note that Hickman does not have municipal wastewater service.

Table 22 shows projected single family water bills for Waterford, River Pointe, and Hickman through fiscal year 2022.

Figure 17
Comparison of Water and Sewer Bills Combined

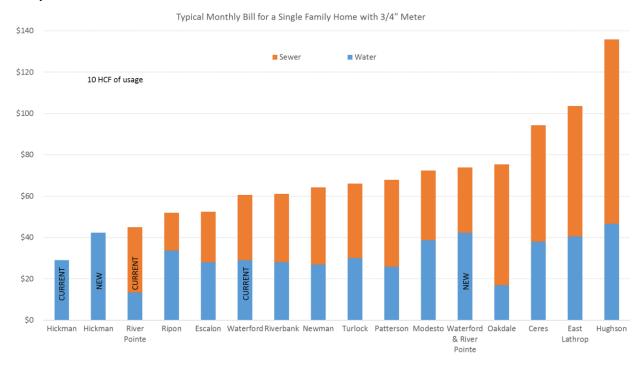


Table 22
Projected Typical Single Family Home Bill

				Fiscal Ye	ar Ending		
Water		2017	2018	2019	2020	2021	2022
System	Current	1/1/2017	7/1/2017	7/1/2018	7/1/2019	7/1/2020	7/1/2021
Waterford			Assume	es a 3/4" mete	er with use of	10 HCF	
Service Fee	\$15.03	\$26.94	\$31.47	\$33.29	\$33.54	\$33.63	\$34.14
Use Fee	\$14.00	\$15.42	\$17.87	\$18.84	\$18.92	\$18.92	\$19.17
Total Monthly Bill Waterford	\$29.03	\$42.36	\$49.34	\$52.14	\$52.46	\$52.55	\$53.31
Percentage Increase		46%	16%	6%	1%	0%	1%
River Pointe			Assume	rs a 3/4" mete	er with use of	11 HCF	
Service Fee	\$13.40	\$26.94	\$31.47	\$33.29	\$33.54	\$33.63	\$34.14
Use Fee	\$15.40	\$16.96	\$19.65	\$20.73	\$20.81	\$20.81	\$21.09
Total Monthly Bill River Pointe	\$28.80	\$43.90	\$51.12	\$54.02	\$54.35	\$54.44	\$55.23
Percentage Increase		52%	16%	6%	1%	0%	1%
Hickman			Assume	rs a 3/4" mete	er with use of	11 HCF	
Service Fee	\$15.03	\$26.94	\$31.47	\$33.29	\$33.54	\$33.63	\$34.14
Use Fee	\$15.40	\$16.96	\$19.65	\$20.73	\$20.81	\$20.81	\$21.09
Total Monthly Bill Hickman	\$30.43	\$43.90	\$51.12	\$54.02	\$54.35	\$54.44	\$55.23
Percentage Increase		44%	16%	6%	1%	0%	1%

Source: HEC. sf comp

4.2 AFFORDABILITY TEST

The DWSRF program bases its evaluation of affordability of water rates on two criteria:

- 1. The MHI of the community compared to the State MHI, and
- 2. The percentage of MHI spent on water bills.

Generally, water rates are considered to be burdensome if they are greater than 2.0 percent of MHI. If a community's MHI is less than 80 percent of the State MHI, the community is considered "Disadvantaged", in which case a rate greater than 1.5 percent of MHI is considered burdensome.

The City of Waterford and the community of Hickman meet the definition of Disadvantaged since MHI is lower than 80 percent of the State MHI. Rates are currently 0.7% to 0.8% of MHI.

The DWSRF program may offer better loan terms than its standard loan terms when affordability is an issue. The program provides 30-year financing for Disadvantaged communities, but only reduces the interest rate and/or offers principal forgiveness (grant) for projects of Disadvantaged communities if the water rate of the community is at least 1.5%. **Table 23** shows that the water rate would have to be at least \$56.42 for the water systems to qualify for principal forgiveness.

The affordability test is shown in **Table 24**. Under the calculated water rates for 2017, a household using 10 HCF in a month would pay \$42.36, which is 1.1% of the estimated MHI for the consolidated water systems service area. The proposed water rates are, per the DWSRF definitions, affordable.

The DWSRF program will not, under current regulations, provide better terms than a 30-year repayment period with the exception of the consolidation of water systems project. Because the consolidation project extends water service from a public water system to a Disadvantaged water system the project is assumed to receive 0% interest. The project may qualify for grant funding, particularly if it is found to be a project of regional benefit; however, no grant funding is assumed in the rate study.

Table 23
Current Water Rates as Percentage of Median Household Income

	W	Vater Service Are	a	
Item	Waterford	River Pointe	Hickman	Weighted Average
State Required Minimum Water Rate to Receive Principal				
Forgiveness for Construction Projects [1]	\$56.20	<i>\$56.20</i>	\$60.40	\$56.42
Number of Water Connections	2,113	134	179	2,426
2014 Population [2]	8,639	8,639	479	
Population Percentage	95%	95%	5%	
Monthly Water Bill [3]				
Monthly Median Household Income (MHI)	\$3,722	\$3,722	\$4,000	\$3,736
CURRENT Typical Monthly Water Bill (Single Family)	\$29.03	\$27.70	\$30.43	
Average Monthly Water Bill as Percentage of MHI [4]	0.8%	0.7%	0.8%	
Median Household Income (MHI)				
Estimated California [5]	\$61,489	\$61,489	\$61,489	\$61,489
Estimated Water Service Area [5]	\$44,660	\$44,660	\$48,000	\$44,835
MHI as Percentage of the State MHI [6]	72.6%	72.6%	78.1%	72.9%

Source: HEC, California State Water Resources Control Board, and US Census Bureau.

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^[1] Disadvantaged communities can ONLY receive these terms if the monthly water bill is at least 1.5% of MHI.

^{[2] 2014 5-}year American Community Survey. For Waterford and River Pointe the City of Waterford population was used. For Hickman, the Hickman CDP.

^{[3] 10} hcf is used for the average monthly water bill consumption. 10 hcf is the median water consumption of customers, which is shown in Table 3.

^[4] Per the DWSRF program, water bills that are <1.5% of MHI are considered affordable, between 1.5% and 2.0% a concern, and not affordable if greater than 2.0%.

^{[5] 2014 5-}year American Community Survey. For Waterford and River Pointe the City of Waterford MHI. For Hickman, the Hickman CDP MHI.

^[6] Per the DWSRF program, a community with an MHI <80% of the Statewide MHI is Disadvantaged.

Table 24
Test of Water Rates Affordability

	W	ater Service Ar	ea
Item	Waterford	River Pointe	Hickman
Current			
Bill using 10 HCF	\$29.03	\$27.70	\$30.43
MHI of Service Area	\$3,722	\$3,722	\$4,000
Bill as % of MHI	0.8%	0.7%	0.8%
January 1, 2017			
Bill using 10 HCF	\$42.36	\$42.36	\$42.36
MHI of Service Area [1]	\$3,736	\$3,736	\$3,736
Bill as % of MHI	1.1%	1.1%	1.1%

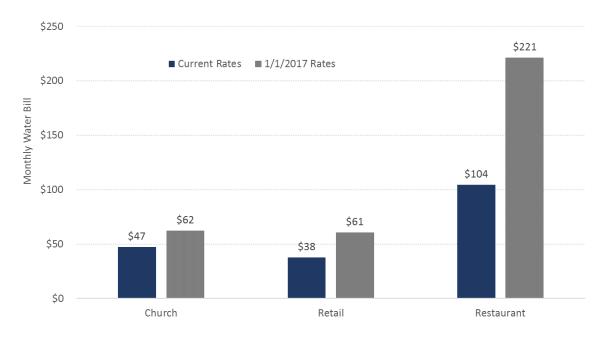
Source: HEC and US Census Bureau.

bill aff

4.3 NON-RESIDENTIAL BILL IMPACTS

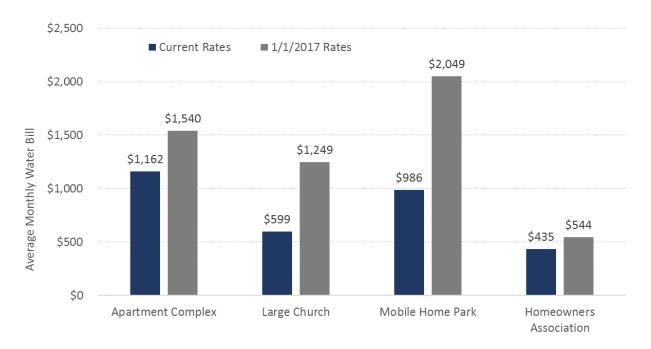
The effect of the January 1, 2017 rate increase for a sample of non-residential customer types is shown in **Figures 18** and **19**. The impact is shown on an average monthly basis. Because bills for non-residential customers will vary by business type and through the year, the examples given are only illustrative.

Figure 18
Estimated Non-Residential Bill Impacts



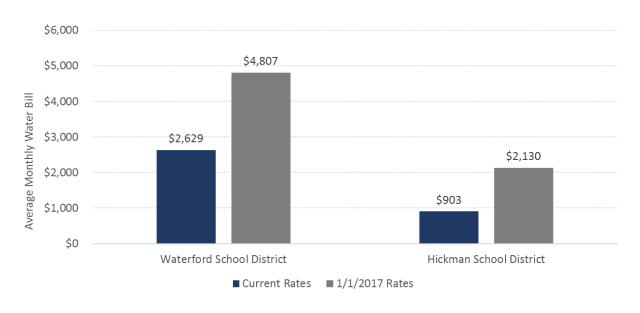
^[1] Weighted average MHI for Waterford and Hickman.

Figure 19
Estimated Bill Impacts for Large Water Users



The impact to the school districts, which are the largest water users, was calculated separately. **Figure 20** shows the average annual monthly bill impact to the Waterford and Hickman school districts.

Figure 20
Estimated Bill Impacts to Waterford and Hickman School Districts



APPENDIX A
WATER RATE AND
FEE STUDY
SUPPORT TABLES

Table A-1
City of Waterford Water Rate Study
Historical Population and Housing Estimates

				Waterford [1]							Hickman [2]			
		Population			Housing	Units			Population	1		Housing	Units	
		Annual			Annual				Annual			Annual		
		Increase /	Annual %	Occupied	Increase /	Persons	Annual %		Increase /	Annual %	Occupied	Increase /	Persons	Annual 9
Year	Persons	Decrease	Change	Units	Decrease	per Unit	Change	Persons	Decrease	Change	Units	Decrease	per Unit	Change
	as of January 1	1		as of January 1				as of January	1		as of January 1			
	[3]			[3]										
2000	6,924			1,990		3.48								
2001	6,993	69	1.0%	1,996	6	3.50	0.3%							
2002	7,105	112	1.6%	2,019	23	3.52	1.2%							
2003	7,560	455	6.4%	2,139	120	3.53	5.9%							
2004	7,711	151	2.0%	2,185	46	3.53	2.2%							
2005	7,657	(54)	-0.7%	2,191	6	3.49	0.3%							
2006	7,905	248	3.2%	2,295	104	3.44	4.7%							
2007	8,228	323	4.1%	2,408	113	3.42	4.9%							
2008	8,368	140	1.7%	2,447	39	3.42	1.6%							
2009	8,428	60	0.7%	2,465	18	3.42	0.7%							
2010	8,456	28	0.3%	2,458	-7	3.44	-0.3%	439			144	144		
2011	8,456	-	0.0%	2,458	-	3.44	0.0%	490	51	11.6%	149	5	3.29	3.5%
2012	8,515	59	0.7%	2,458	-	3.46	0.0%	499	9	1.8%	160	11	3.12	7.4%
2013	8,582	67	0.8%	2,458	-	3.49	0.0%	496	-3	-0.6%	152	-8	3.26	-5.0%
2014	8,639	57	0.7%	2,458	-	3.51	0.0%	479	-17	-3.4%	170	18	2.82	11.8%
2015	8,686	47	0.5%	2,458	-	3.53	0.0%							
Total Change [4]	1,762			468				40			26			
Avg. Annual Change	117		1.5%	31			1.4%	8		2.2%	5			4.2%

Source: California Department of Finance and US Census Bureau.

[1] California Department of Finance.

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stats

^{[2] 2014 5-}year American Community Survey.

^[3] Years 2000 and 2010 calibrated to the decennial Census.

^[4] Change for City of Waterford is years 2000 to 2015. Change for Hickman CDP is years 2010 to 2014.

Table A-2
City of Waterford Water Rate Study
Historical Financial Performance

River Pointe System Only

Revenues		Fise	cal Year Ending	3	
and Expenses	2011	2012	2013	2014	2015
On the Boundary of the Boundar					
Operating Revenues	4400 444	4400.007	4450 400	4464.054	4440.550
Charges for Services	\$193,414	\$192,067	\$159,193	\$164,051	\$148,559
Total Operating Revenues	\$193,414	\$192,067	\$159,193	\$164,051	\$148,559
Operating Expenses					
Salaries and Benefits	\$92,898	\$107,084	\$134,446	\$146,691	\$143,320
Maintenance and Operations	\$83,079	\$91,959	\$110,569	\$109,260	\$112,348
Professional Fees	\$9,097	\$5,421	\$23,703	\$6,423	\$28,145
Depreciation	\$109,999	\$104,737	\$104,013	\$102,156	\$99,529
Total Operating Expenses	\$295,073	\$309,201	\$372,731	\$364,530	\$383,342
Operating Income (Loss)	(\$101,659)	(\$117,134)	(\$213,538)	(\$200,479)	(\$234,783)
Nonoperating Revenues (Expenses)					
Interest Income	\$0	\$0	\$382	\$44	\$234
Interest Expense	\$0	\$0	\$0	\$0	\$0
Other	\$0	\$26,888	\$0	\$0	\$0
Total Nonoperating Income	(\$101,659)	(\$90,246)	(\$213,156)	(\$200,435)	(\$234,549)
Change in Net Assets	(\$101,659)	(\$90,246)	(\$213,156)	(\$200,435)	(\$234,549)
Total Net Assets Beginning	\$3,111,788	\$3,010,129	\$2,919,883	\$2,706,727	\$2,506,292
Total Net Assets Ending	\$3,010,129	\$2,919,883	\$2,706,727	\$2,506,292	\$2,271,743

Source: City of Waterford Audited Financial Statements.

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Table A-3 City of Waterford Water Rate Study Water Operations Funds and Capital Funds Revenues and Expenses

Operating Revenues and Expenses	2016 City Estimate
OPERATIONS FUNDS	All 3 water systems
Revenues	
Allocated Interest Earnings	\$1,250
Water Monthly Service Charges	\$1,141,944
Other Water Revenue	\$20,119
Energy Efficient Block Grant	\$0
Transfers In	\$27,828
Total Revenues	\$1,191,141
Expenses	
Payroll and Benefits	\$356,802
Professional Services	\$55,166
Equipment, Property, and Vehicle Maintenance	\$128,496
Supplies & Miscellaneous	\$72,800
Utilities	\$127,800
Admin Reimbursements	\$116,311
Transfers Out	\$128,345
Total Expenses	\$985,720
Operations Fund Net Revenues	\$205,421
Operations Fund Net Revenues CAPITAL FUNDS	\$205,421 All 3 water systems
Operations Fund Net Revenues CAPITAL FUNDS Revenues	All 3 water system
Operations Fund Net Revenues CAPITAL FUNDS Revenues Allocated Interest Earnings	All 3 water system:
Operations Fund Net Revenues CAPITAL FUNDS Revenues	All 3 water system. \$0 \$50,000
Operations Fund Net Revenues CAPITAL FUNDS Revenues Allocated Interest Earnings Water Connection/Disconnection Fees Transfers In	All 3 water system. \$0 \$50,000 \$125,845
Operations Fund Net Revenues CAPITAL FUNDS Revenues Allocated Interest Earnings Water Connection/Disconnection Fees	All 3 water system. \$0 \$50,000
Operations Fund Net Revenues CAPITAL FUNDS Revenues Allocated Interest Earnings Water Connection/Disconnection Fees Transfers In Proceeds From Long Term Debt	\$0 \$50,000 \$125,845 \$3,100,000
CAPITAL FUNDS Revenues Allocated Interest Earnings Water Connection/Disconnection Fees Transfers In Proceeds From Long Term Debt Total Revenues	\$0 \$50,000 \$125,845 \$3,100,000
CAPITAL FUNDS Revenues Allocated Interest Earnings Water Connection/Disconnection Fees Transfers In Proceeds From Long Term Debt Total Revenues Expenses	\$0 \$50,000 \$125,845 \$3,100,000 \$3,275,845
CAPITAL FUNDS Revenues Allocated Interest Earnings Water Connection/Disconnection Fees Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance	\$0 \$50,000 \$125,845 \$3,100,000 \$3,275,845
CAPITAL FUNDS Revenues Allocated Interest Earnings Water Connection/Disconnection Fees Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance Professional Services	\$0 \$50,000 \$125,845 \$3,100,000 \$3,275,845 \$0 \$215,000 \$78,137 \$2,600,000
CAPITAL FUNDS Revenues Allocated Interest Earnings Water Connection/Disconnection Fees Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance Professional Services Capital Purchases - Furniture/Equipment	\$0 \$50,000 \$125,845 \$3,100,000 \$3,275,845 \$0 \$215,000 \$78,137
CAPITAL FUNDS Revenues Allocated Interest Earnings Water Connection/Disconnection Fees Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance Professional Services Capital Purchases - Furniture/Equipment Capital Purchases - System Acquisition	\$0 \$50,000 \$125,845 \$3,100,000 \$3,275,845 \$0 \$215,000 \$78,137 \$2,600,000
CAPITAL FUNDS Revenues Allocated Interest Earnings Water Connection/Disconnection Fees Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance Professional Services Capital Purchases - Furniture/Equipment Capital Purchases - System Acquisition Debt Service - Principal	\$0 \$50,000 \$125,845 \$3,100,000 \$3,275,845 \$0 \$215,000 \$78,137 \$2,600,000 \$165,100
CAPITAL FUNDS Revenues Allocated Interest Earnings Water Connection/Disconnection Fees Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance Professional Services Capital Purchases - Furniture/Equipment Capital Purchases - System Acquisition Debt Service - Principal Debt Service - Interest	\$0 \$50,000 \$125,845 \$3,100,000 \$3,275,845 \$0 \$215,000 \$78,137 \$2,600,000 \$165,100 \$72,640

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Table A-4 City of Waterford Water Rate Study 2016 Water Funds Operations Budget

Operating Revenues and Expenses	2016 City Estimate
RIVER POINTE WATER SYSTEM OPERATIONS	
Revenues	
Allocated Interest Earnings	\$0
Water Monthly Service Charges	\$134,666
Other Water Revenue	\$0
Energy Efficient Block Grant	\$0
Transfers In	\$27,828
Total Revenues	\$162,494
Expenses	
Payroll and Benefits	\$65,469
Professional Services	\$12,500
Equipment, Property, and Vehicle Maintenance	\$2,909
Supplies & Miscellaneous	\$20,500
Utilities	\$30,000
Admin Reimbursements Transfers Out	\$21,141 \$3,750
Total Expenses	\$3,730 \$156,26 9
Total Expenses	\$150,205
River Pointe Water Operations Net Revenues	\$6,225
WATERFORD WATER SYSTEM OPERATIONS	
Revenues	
Allocated Interest Earnings	\$1,250
Water Monthly Service Charges	\$915,639
Other Water Revenue	\$20,119
Energy Efficient Block Grant	\$0
Transfers In	\$0
Total Revenues	\$937,008
Expenses	
Payroll and Benefits	\$252,901
Professional Services	\$35,767
Equipment, Property, and Vehicle Maintenance	\$118,125
Supplies & Miscellaneous	\$37,800
Utilities	\$81,500
Admin Reimbursements	\$82,170
Transfers Out	\$124,595
Total Expenses	\$732,858
Waterford Water System Operations Net Revenues	\$204,150
HICKMAN WATER SYSTEM OPERATIONS	
Revenues	
Allocated Interest Earnings	\$0
Water Monthly Service Charges	\$91,639
Other Water Revenue	\$0
Energy Efficient Block Grant	\$0
Transfers In	\$0
Total Revenues	\$91,639
Expenses	
Payroll and Benefits	\$38,432
Professional Services	\$6,899
Equipment, Property, and Vehicle Maintenance	\$7,462
Supplies & Miscellaneous	\$14,500
Utilities	\$16,300
Admin Reimbursements	\$13,000
- · · · · ·	\$0 \$06 F03
Transfers Out Total Expenses	
Transfers Out Total Expenses	\$96,593 (\$4,954

Source: City of Waterford.

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Table A-5 **City of Waterford Water Rate Study** 2016 Water Funds Capital Budget

Expenses	2016 City Estimate
WATERFORD WATER SYSTEM CAPITAL	
Revenues	
Allocated Interest Earnings	\$0
Water Connection/Disconnection Fees	\$50,000
Transfers In	\$120,845
Proceeds From Long Term Debt	\$2,666,000
Total Revenues	\$2,836,845
Expenses	
Equipment Maintenance	\$0
Professional Services	\$188,400
Capital Purchases - Furniture/Equipment	\$69,140
Capital Purchases - System Acquisition	\$2,236,000
Debt Service - Principal	\$141,986
Debt Service - Interest	\$62,470
Transfers Out	\$5,000
Total Expenses	\$2,702,996
Waterford Water System Capital Fund Net Revenues	\$133,849
HICKMAN WATER SYSTEM CAPITAL Revenues	
Allocated Interest Earnings	\$0
Water Connection / Disconnection Food	40
water connection/ disconnection rees	\$0
Water Connection/Disconnection Fees Transfers In	•
	\$5,000
Transfers In	\$5,000 \$434,000
Transfers In Proceeds From Long Term Debt	\$5,000 \$434,000
Transfers In Proceeds From Long Term Debt Total Revenues	\$5,000 \$434,000 \$439,000
Transfers In Proceeds From Long Term Debt Total Revenues Expenses	\$5,000 \$434,000 \$439,000 \$0
Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance	\$5,000 \$434,000 \$439,000 \$0 \$26,600
Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance Professional Services	\$5,000 \$434,000 \$439,000 \$0 \$26,600 \$8,997
Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance Professional Services Capital Purchases - Furniture/Equipment	\$5,000 \$434,000 \$439,000 \$0 \$26,600 \$8,997 \$364,000
Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance Professional Services Capital Purchases - Furniture/Equipment Capital Purchases - System Acquisition	\$0 \$5,000 \$434,000 \$439,000 \$0 \$26,600 \$8,997 \$364,000 \$23,114 \$10,170
Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance Professional Services Capital Purchases - Furniture/Equipment Capital Purchases - System Acquisition Debt Service - Principal	\$5,000 \$434,000 \$439,000 \$0 \$26,600 \$8,997 \$364,000 \$23,114 \$10,170
Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance Professional Services Capital Purchases - Furniture/Equipment Capital Purchases - System Acquisition Debt Service - Principal Debt Service - Interest	\$5,000 \$434,000 \$439,000 \$0 \$26,600 \$8,997 \$364,000 \$23,114 \$10,170 \$0
Transfers In Proceeds From Long Term Debt Total Revenues Expenses Equipment Maintenance Professional Services Capital Purchases - Furniture/Equipment Capital Purchases - System Acquisition Debt Service - Principal Debt Service - Interest Transfers Out	\$5,000 \$434,000 \$439,000 \$0 \$26,600 \$8,997 \$364,000 \$23,114

Prepared by HEC

Table A-6
City of Waterford Water Rate Study
Historical Average Daily Use and Total Water Production for All Water Systems

	20	11	20	012	20)13	20)14	2015	
Month	Average Daily Use	Total Monthly Production								
January	866,550	26,850,058	1,029,138	31,904,278	853,157	26,444,853	987,223	30,597,905	785,278	24,342,610
February	912,270	25,529,568	1,107,893	31,168,997	1,000,030	27,998,851	812,779	22,766,826	789,260	22,096,281
March	905,520	28,086,140	1,075,559	33,347,339	1,329,255	41,207,884	921,155	28,548,809	1,085,391	33,647,317
April	1,393,079	41,805,377	1,266,132	37,974,984	1,574,778	47,245,314	1,261,655	37,841,636	1,297,054	38,915,622
May	1,959,083	60,726,582	2,187,950	67,812,443	2,189,746	67,884,111	1,857,953	57,609,567	1,359,975	42,151,224
June	2,146,517	64,404,533	2,513,272	75,391,145	2,484,884	74,549,546	2,155,720	64,663,592	1,614,178	48,410,342
July	2,731,332	84,669,306	2,677,387	83,003,996	2,602,632	80,670,591	2,157,874	66,895,102	1,710,475	53,020,717
August	2,606,160	80,805,970	2,612,564	80,993,474	2,362,819	73,233,387	1,924,949	59,687,410	1,653,784	51,267,314
September	2,390,442	71,727,264	2,291,811	68,762,329	2,052,158	61,566,722	1,762,088	52,872,632	1,538,446	46,166,384
October	1,530,991	47,451,717	1,669,066	51,727,029	1,648,747	51,118,137	1,455,266	45,123,252	1,275,231	39,523,153
November	1,140,030	34,199,924	1,087,129	32,600,884	1,277,757	38,323,688	972,095	29,153,850	821,200	24,647,000
December	1,042,631	32,327,572	842,301	26,103,319	936,037	29,002,149	698,744	21,669,044	645,272	19,996,450
Yearly Total		598,584,011		620,790,217		619,245,233		517,429,625		444,184,414

Source: City of Waterford prod

Table A-7
City of Waterford Water Rate Study
Annual Water Production for All Water Systems

						Avg. Annual	Percent
Month	2011	2012	2013	2014	2015	Water Production	of Production
						(gallons)	by Month
Jan	26,850,058	31,904,278	26,444,853	30,597,905	24,342,610	28,027,941	5%
Feb	25,529,568	31,168,997	27,998,851	22,766,826	22,096,281	25,912,105	5%
Mar	28,086,140	33,347,339	41,207,884	28,548,809	33,647,317	32,967,498	6%
Apr	41,805,377	37,974,984	47,245,314	37,841,636	38,915,622	40,756,587	7%
May	60,726,582	67,812,443	67,884,111	57,609,567	42,151,224	59,236,785	11%
Jun	64,404,533	75,391,145	74,549,546	64,663,592	48,410,342	65,483,832	12%
Jul	84,669,306	83,003,996	80,670,591	66,895,102	53,020,717	73,651,942	13%
Aug	80,805,970	80,993,474	73,233,387	59,687,410	51,267,314	69,197,511	12%
Sep	71,727,264	68,762,329	61,566,722	52,872,632	46,166,384	60,219,066	11%
Oct	47,451,717	51,727,029	51,118,137	45,123,252	39,523,153	46,988,658	8%
Nov	34,199,924	32,600,884	38,323,688	29,153,850	24,647,000	31,785,069	6%
Dec	32,327,572	26,103,319	29,002,149	21,669,044	19,996,450	25,819,707	5%
Total	598,584,011	620,790,217	619,245,233	517,429,625	444,184,414	A 560,046,700	100%
Peaking P	eriod (May throu	gh September inc	clusive)			B 327,789,137	59%
Base Mor	nthly Flow					<i>c</i> 33,179,652	
Base Ann	ual Flow				D = C*1	2 398,155,823	71%
Additiona	al Flow				E = A-	D 161,890,877	29%

Source: City of Waterford. delivery

Table A-8
City of Waterford Water Rate Study
Estimated Ten-Year Schedule of Water Capital Improvements

							Fiscal Yea	r Ending				
	Water	Total Cost	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Project	System	(2016 \$'s)	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
Estimated Project Costs												
Waterford Wells W242 and W244	Waterf-RiverP	\$1,437,000	\$0	\$0	\$0	\$1,437,000	\$0	\$0	\$0	\$0	\$0	\$0
Groundwater Exploration [1]	All	\$200,000	\$0	\$67,000	\$67,000	\$66,000	\$0	\$0	\$0	\$0	\$0	\$0
Water Conservation [2]	Waterf-RiverP	\$570,000	\$15,000	\$50,000	\$50,000	\$100,000	\$100,000	\$100,000	\$80,000	\$25,000	\$25,000	\$25,000
Consolidation of Water Systems [3]	All	\$3,250,000	\$0	\$1,000,000	\$2,250,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Downtown Pipe Replacement	Waterf-RiverP	\$2,725,000	\$0	\$0	\$0	\$225,000	\$275,000	\$375,000	\$425,000	\$450,000	\$475,000	\$500,000
Supply Strategy / Surface Water Project [4]	All	\$1,200,000	\$0	\$50,000	\$50,000	\$100,000	\$100,000	\$100,000	\$200,000	\$200,000	\$200,000	\$200,000
Transmission Mains	Waterf-RiverP	\$500,000	\$0	\$0	\$0	\$0	\$0	\$0	\$125,000	\$125,000	\$125,000	\$125,000
Misc. Well Improvements	Waterf-RiverP	\$375,000	\$375,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Misc. Well Improvements	Hickman	\$200,000	\$0	\$100,000	\$100,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0
River Pointe Meter Replacement	Waterf-RiverP	\$105,000	\$35,000	\$35,000	\$35,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0
SCADA Improvements [5]	Waterf-RiverP	\$320,000	\$160,000	\$160,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
SCADA Improvements [5]	Hickman	\$80,000	\$40,000	\$40,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
New Equipment / Supplies	All	\$1,000,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000	\$100,000
Master Plan and Rate Study	All	\$200,000	\$20,000	\$20,000	\$20,000	\$20,000	\$20,000	\$20,000	\$20,000	\$20,000	\$20,000	\$20,000
Total Estimated Project Costs		\$12,162,000	\$745,000	\$1,622,000	\$2,672,000	\$2,048,000	\$595,000	\$695,000	\$950,000	\$920,000	\$945,000	\$970,000
Estimated Project Costs (Future \$'s) [6]				l Increase	3.0%							
Waterford Wells W242 and W244	Waterf-RiverP	\$1,617,356	\$0	\$0	\$0		\$0	\$0	\$0	\$0	\$0	\$0
Groundwater Exploration [1]	All	\$218,577	\$0	\$71,080	\$73,213	\$74,284	\$0	\$0	\$0	\$0	\$0	\$0
Water Conservation [2]	Waterf-RiverP	\$667,291	\$15,450	\$53,045	\$54,636	\$112,551	\$115,927	\$119,405	\$98,390	\$31,669	\$32,619	\$33,598
Consolidation of Water Systems [3]	All	\$3,519,536	\$0	\$1,060,900	\$2,458,636	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Downtown Pipe Replacement	Waterf-RiverP	\$3,404,278	\$0	\$0	\$0	\$253,239	\$318,800	\$447,770	\$522,696	\$570,047	\$619,767	\$671,958
Supply Strategy / Surface Water Project [4]	All	\$1,484,632	\$0	\$53,045	\$54,636	\$112,551	\$115,927	\$119,405	\$245,975	\$253,354	\$260,955	\$268,783
Transmission Mains	Waterf-RiverP	\$643,167	\$0	\$0	\$0	\$0	\$0	\$0	\$153,734	\$158,346	\$163,097	\$167,990
Misc. Well Improvements	Waterf-RiverP	\$386,250	\$386,250	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Misc. Well Improvements	Hickman	\$215,363	\$0	\$106,090	\$109,273	\$0	\$0	\$0	\$0	\$0	\$0	\$0
River Pointe Meter Replacement	Waterf-RiverP	\$111,427	\$36,050	\$37,132	\$38,245	\$0	\$0	\$0	\$0	\$0	\$0	\$0
SCADA Improvements [5]	Waterf-RiverP	\$334,544	\$164,800	\$169,744	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
SCADA Improvements [5]	Hickman	\$83,636	\$41,200	\$42,436	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
New Equipment / Supplies	All	\$1,180,780	\$103,000	\$106,090	\$109,273	\$112,551	\$115,927	\$119,405	\$122,987	\$126,677	\$130,477	\$134,392
Master Plan and Rate Study	All	\$236,156	\$20,600	\$21,218	\$21,855	\$22,510	\$23,185	\$23,881	\$24,597	\$25,335	\$26,095	\$26,878
Total Estimated Project Costs (Future \$'s)		\$14,102,991	\$767,350	\$1,720,780	\$2,919,767	\$2,305,042	\$689,768	\$829,866	\$1,168,380	\$1,165,428	\$1,233,011	\$1,303,599

Source: City of Waterford and HEC.

Prepared by HEC 160191 v32 FINAL 11/9/2016

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^[1] Groundwater exploration costs reduced from \$300k to \$200k.

^[2] Includes hard costs and program management costs at \$15,000 in 2017 and \$25,000 each year thereafter.

^[3] Total estimated consolidation costs for all water systems including Hickman to benefit entire consolidated system.

^[4] Not in the Water Master Plan until 2030. Includes costs for studies and securing water rights/options for surface water and possibly some hard costs.

^{[5] \$400}k added for SCADA.

^[6] Increased by ENR CCI 10-year average annual increase of 3.0%.

Table A-9 City of Waterford Water Rate Study Umpqua Bank Water Loan

Fiscal Year Ending	Principal	Interest	Total	Remaining Principal
2015				\$3,100,000
2016	\$165,100	\$79,573	\$244,673	\$2,934,900
2017	\$170,300	\$90,982	\$261,282	\$2,764,600
2018	\$175,600	\$85,702	\$261,302	\$2,589,000
2019	\$181,100	\$80,260	\$261,360	\$2,407,900
2020	\$186,700	\$74,644	\$261,344	\$2,221,200
2021	\$192,600	\$68,858	\$261,458	\$2,028,600
2022	\$198,600	\$62,886	\$261,486	\$1,830,000
2023	\$204,800	\$56,730	\$261,530	\$1,625,200
2024	\$211,300	\$50,382	\$261,682	\$1,413,900
2025	\$217,900	\$43,830	\$261,730	\$1,196,000
2026	\$224,700	\$37,076	\$261,776	\$971,300
2027	\$231,700	\$30,110	\$261,810	\$739,600
2028	\$239,000	\$22,928	\$261,928	\$500,600
2029	\$246,400	\$15,518	\$261,918	\$254,200
2030	\$254,200	\$7,880	\$262,080	\$0

Source: City of Waterford.

loan

Table A-10 City of Waterford Water Rate Study Summary of Interfund Loans

		Loan to the	River Pointe Syster	m Fund 5070		
	Wastewater Improvement Fund	General Fund	General Fund	General Fund	WPFA	Total
	- Tuna	General runa	General Fund	General Fund	WITA	Total
Date of Loan	Apr-13	Oct-12	Jun-14	Jun-15	Jun-16	
					estimate	
Amount	\$100,000	\$100,000	\$51,598	\$131,595	\$20,000	\$403,193
Terms	Interest due each year 6/30, deferred until River Pointe able	Interest deferred until June 2016; principal repayment as				
	to pay; principal repayment as soon as able	soon as able	soon as able	soon as able	soon as able	
Est. Accrued Interest 6/30/2016	\$4,278	\$4,707	\$1,340	\$1,711	\$0	\$12,035
Est. Total Due as of 6/30/2016	\$104,278	\$104,707	\$52,938	\$133,305	\$20,000	\$415,228
Fiscal Year Ending		<u>Estimate</u> (of Annual Repaymer	nt Amounts		
2017	\$20,856	\$20,941	\$10,588	\$26,661	\$4,000	\$83,046
2018	\$20,856	\$20,941	\$10,588	\$26,661	\$4,000	\$83,046
2019	\$20,856	\$20,941	\$10,588	\$26,661	\$4,000	\$83,046
2020	\$20,856	\$20,941	\$10,588	\$26,661	\$4,000	\$83,046
2021	\$20,856	\$20,941	\$10,588	\$26,661	\$4,000	\$83,046

Source: City of Waterford.

Table A-11 City of Waterford Water Rate Study Meter Replacement Fee Calculation

	Assumption			N	leter Size	Meter Size						
Item	/ Total	3/4"	1"	1-1/2"	2"	3"	4"	6"				
New Meter with Transponder [1]		\$250	\$350	\$550	\$700	\$1,500	\$3,300	\$4,550				
Installation Costs [2]	20%	\$50	\$70	\$110	\$140	\$300	\$660	\$910				
Administration Costs	3%	\$8	\$11	\$17	\$21	\$45	\$99	\$137				
Total Cost per Meter	\$372	\$308	\$431	\$677	\$861	\$1,845	\$4,059	\$5,597				
Replacement Interval (years)		20	20	20	20	20	20	20				
Cost per Meter per Year		\$15	\$22	\$34	\$43	\$92	\$203	\$280				
Monthly Cost per Meter / Meter Repla	cement Fee	\$1.28	\$1.79	\$2.82	\$3.59	\$7.69	\$16.91	\$23.32				
Monthly Cost per Billing Meter [3]		\$1.31	\$1.83	\$2.88	\$3.66	\$7.84	\$17.26	\$23.79				

Source: City of Waterford and HEC.

meter prog

^[1] Approximate prices based on HEC experience.

 $[\]cite{Model}$ [2] Actual installation costs vary by meter size as a percentage of meter cost.

^[3] Accounts for an estimated vacancy rate of 2%

Table A-12 City of Waterford Water Rate Study Calculated Meter Replacement Fees

Meter Size	2016 Current	2017 Year 1	2018 Year 2	2019 Year 3	2020 Year 4	2021 Year 5	2022 Year 6	2023 Year 7	2024 Year 8	2025 Year 9	2026 Year 10
New R	ates Effective	1/1/2017	7/1/2017	7/1/2018	7/1/2019	7/1/2020	7/1/2021	7/1/2022	7/1/2023	7/1/2024	7/1/2025
		Ann	ual escalator	3.5%							
3/4"	\$1.31	\$1.35	\$1.40	\$1.45	\$1.50	\$1.55	\$1.61	\$1.66	\$1.72	\$1.78	\$1.84
1"	\$1.83	\$1.89	\$1.96	\$2.03	\$2.10	\$2.17	\$2.25	\$2.33	\$2.41	\$2.49	\$2.58
1-1/2"	\$2.88	\$2.98	\$3.08	\$3.19	\$3.30	\$3.42	\$3.54	\$3.66	\$3.79	\$3.92	\$4.06
2"	\$3.66	\$3.79	\$3.92	\$4.06	\$4.20	\$4.35	\$4.50	\$4.66	\$4.82	\$4.99	\$5.16
3"	\$7.84	\$8.12	\$8.40	\$8.70	\$9.00	\$9.32	\$9.64	\$9.98	\$10.33	\$10.69	\$11.07
4"	\$17.26	\$17.86	\$18.49	\$19.13	\$19.80	\$20.50	\$21.21	\$21.96	\$22.73	\$23.52	\$24.34
6"	\$23.79	\$24.63	\$25.49	\$26.38	\$27.30	\$28.26	\$29.25	\$30.27	\$31.33	\$32.43	\$33.56

Source: HEC. meter fee

Table A-13
City of Waterford Water Rate Study
Depreciation of Existing Assets

Asset Type	10-Year Average per Year	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Waterford System												
Hydrants	\$2,396	\$5,133	\$5,063	\$4,578	\$4,578	\$4,578	\$2,341	\$87	\$0	\$0	\$0	\$0
Services	\$40,176	\$43,164	\$43,164	\$43,164	\$42,672	\$42,217	\$41,085	\$40,256	\$38,167	\$37,530	\$36,138	\$34,380
Pipe Steel	\$266	\$266	\$266	\$266	\$266	\$266	\$266	\$266	\$266	\$266	\$266	\$266
Pipe PVC	\$61,468	\$61,468	\$61,468	\$61,468	\$61,468	\$61,468	\$61,468	\$61,468	\$61,468	\$61,468	\$61,468	\$61,468
Well #242	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Well #244	\$2,270	\$6,242	\$6,242	\$6,242	\$6,242	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Well #245	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Well #286	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Well #302	\$3,626	\$5,636	\$5,636	\$5,636	\$5,636	\$5,636	\$3,902	\$3,902	\$3,902	\$0	\$0	\$0
Well #303	\$14,337	\$18,120	\$18,120	\$18,120	\$14,219	\$14,219	\$12,485	\$12,485	\$12,485	\$12,485	\$12,485	\$12,485
Subtotal Waterford System Depreciation	\$124,539	\$140,029	\$139,959	\$139,474	\$135,081	\$128,383	\$121,547	\$118,463	\$116,288	\$111,749	\$110,357	\$108,599
Hickman System												
Hydrants	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Services	\$3,570	\$3,570	\$3,570	\$3,570	\$3,570	\$3,570	\$3,570	\$3,570	\$3,570	\$3,570	\$3,570	\$3,570
Pipe Steel	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Pipe PVC	\$3,444	\$3,444	\$3,444	\$3,444	\$3,444	\$3,444	\$3,444	\$3,444	\$3,444	\$3,444	\$3,444	\$3,444
Well #272	\$709	\$3,902	\$3,902	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Well #309	\$10,726	\$19,664	\$19,664	\$19,664	\$19,664	\$19,664	\$19,664	\$0	\$0	\$0	\$0	\$0
Subtotal Hickman System	\$18,449	\$30,579	\$30,579	\$26,678	\$26,678	\$26,678	\$26,678	\$7,014	\$7,014	\$7,014	\$7,014	\$7,014
River Pointe System												
Buildings	\$11,452	\$11,452	\$11,452	\$11,452	\$11,452	\$11,452	\$11,452	\$11,452	\$11,452	\$11,452	\$11,452	\$11,452
Wells	\$10,133	\$10,133	\$10,133	\$10,133	\$10,133	\$10,133	\$10,133	\$10,133	\$10,133	\$10,133	\$10,133	\$10,133
Meter Radio Reader	\$10,376	\$10,376	\$10,376	\$10,376	\$10,376	\$10,376	\$10,376	\$10,376	\$10,376	\$10,376	\$10,376	\$10,376
Chemical Feed Systems	\$3,950	\$3,950	\$3,950	\$3,950	\$3,950	\$3,950	\$3,950	\$3,950	\$3,950	\$3,950	\$3,950	\$3,950
Distribution Piping	\$10,880	\$10,880	\$10,880	\$10,880	\$10,880	\$10,880	\$10,880	\$10,880	\$10,880	\$10,880	\$10,880	\$10,880
Distribution Valves	\$3,609	\$3,609	\$3,609	\$3,609	\$3,609	\$3,609	\$3,609	\$3,609	\$3,609	\$3,609	\$3,609	\$3,609
Electrical and Instrumentation	\$21,791	\$21,791	\$21,791	\$21,791	\$21,791	\$21,791	\$21,791	\$21,791	\$21,791	\$21,791	\$21,791	\$21,791
Filter and associated Controls	\$9,005	\$9,005	\$9,005	\$9,005	\$9,005	\$9,005	\$9,005	\$9,005	\$9,005	\$9,005	\$9,005	\$9,005
Generators	\$3,300	\$3,300	\$3,300	\$3,300	\$3,300	\$3,300	\$3,300	\$3,300	\$3,300	\$3,300	\$3,300	\$3,300
Hydrants	\$2,057	\$2,057	\$2,057	\$2,057	\$2,057	\$2,057	\$2,057	\$2,057	\$2,057	\$2,057	\$2,057	\$2,057
Mechanical Piping	\$9,103	\$9,103	\$9,103	\$9,103	\$9,103	\$9,103	\$9,103	\$9,103	\$9,103	\$9,103	\$9,103	\$9,103
Meters	\$8,417	\$8,417	\$8,417	\$8,417	\$8,417	\$8,417	\$8,417	\$8,417	\$8,417	\$8,417	\$8,417	\$8,417
Pumps	\$10,735	\$10,735	\$10,735	\$10,735	\$10,735	\$10,735	\$10,735	\$10,735	\$10,735	\$10,735	\$10,735	\$10,735
Tanks and Equipment	\$13,604	\$13,604	\$10,733	\$13,604	\$13,604	\$13,604	\$13,604	\$13,604	\$13,604	\$13,604	\$13,604	\$10,733
VFD Retrofit	\$13,004 \$0	\$13,004 \$0	\$13,004	\$13,004	\$13,004	\$13,604 \$0	\$13,004 \$0	\$13,004 \$0	\$13,004	\$13,004	\$13,004	\$13,004
Pickup	\$298	\$298	\$298	\$298	\$298	\$298	\$298	\$298	\$298	\$0 \$298	\$298	\$298
Truck	\$1,366	\$1,366	\$1,366	\$1,366	\$1,366	\$1,366	\$1,366	\$1,366	\$1,366	\$1,366	\$1,366	\$1,366
Subtotal River Pointe System	\$130,079	\$1,300 \$130,079	\$1,300 \$130,079	\$1,300 \$130,079	\$1,300 \$130,079	\$130,079	\$1,300 \$130,079	\$1,300 \$130,079	\$1,300 \$130,079	\$1,300 \$130,079	\$1,300 \$130,079	\$1,300 \$130,079
Total Depreciation	\$273,067	\$300,687	\$300,617	\$296,230	\$291,837	\$285,140	\$278,303	\$255,556	\$253,380	\$248,842	\$247,450	\$245,692

Source: City of Waterford.

Table A-14
City of Waterford Water Rate Study
Estimated Depreciation of New Assets

New Asset	System	Asset Life	2017 Year 1	2018 Year 2	2019 Year 3	2020 Year 4	2021 Year 5	2022 Year 6	2023 Year 7	2024 Year 8	2025 Year 9	2026 Year 10
		years										
Waterford Wells W242 and W244	Waterf-RiverP	60	\$0	\$0	\$0	\$26,956	\$26,956	\$26,956	\$26,956	\$26,956	\$26,956	\$26,956
Groundwater Exploration	Waterf-RiverP	20	\$0	\$3,554	\$7,215	\$10,929	\$10,929	\$10,929	\$10,929	\$10,929	\$10,929	\$10,929
Water Conservation	Waterf-RiverP	n.a.	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Consolidation of Water Systems	Waterf-RiverP	80	\$0	\$13,261	\$43,994	\$43,994	\$43,994	\$43,994	\$43,994	\$43,994	\$43,994	\$43,994
Downtown Pipe Replacement	Waterf-RiverP	80	\$0	\$0	\$0	\$3,165	\$7,150	\$12,748	\$19,281	\$26,407	\$34,154	\$42,553
Supply Strategy / Surface Water Project	Waterf-RiverP	n.a.	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Transmission Mains	Waterf-RiverP	80	\$0	\$0	\$0	\$0	\$0	\$0	\$1,922	\$3,901	\$5,940	\$8,040
Misc. Well Improvements	Waterf-RiverP	60	\$6,438	\$8,206	\$10,027	\$10,027	\$10,027	\$10,027	\$10,027	\$10,027	\$10,027	\$10,027
River Pointe Meter Replacement	Waterf-RiverP	20	\$1,803	\$3,659	\$5,571	\$5,571	\$5,571	\$5,571	\$5,571	\$5,571	\$5,571	\$5,571
SCADA Improvements	Waterf-RiverP	30	\$5,493	\$11,151	\$11,151	\$11,151	\$11,151	\$11,151	\$11,151	\$11,151	\$11,151	\$11,151
SCADA Improvements	Hickman	30	\$1,373	\$2,788	\$2,788	\$2,788	\$2,788	\$2,788	\$2,788	\$2,788	\$2,788	\$2,788
New Equipment / Supplies	Waterf-RiverP	15	\$6,867	\$13,939	\$21,224	\$28,728	\$36,456	\$44,416	\$52,616	\$61,061	\$69,759	\$78,719
Master Plan and Rate Study	Waterf-RiverP	n.a.	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Total Estimated Annual Depreciation			\$21,973	\$56,559	\$101,971	\$143,310	\$155,023	\$168,581	\$185,235	\$202,785	\$221,269	\$240,728

Source: City of Waterford and HEC.

Table A-15 City of Waterford Water Rate Study Functional Allocation of Plant In Service

Plant in Service	Customer	Capacity	Use	Total Cost	Customer	Capacity	Use
Waterford System							
Hydrants	25%	75%		\$5,133	\$1,283	\$3,849	\$0
Services	25%	75%		\$43,164	\$10,791	\$32,373	\$0
Pipe Steel		100%		\$266	\$0	\$266	\$0
Pipe PVC		100%		\$61,468	\$0	\$61,468	\$0
Well #242		10%	90%	\$0	\$0	\$0	\$0
Well #244		10%	90%	\$6,242	\$0	\$624	\$5,618
Well #245		10%	90%	\$0	\$0	\$0	\$0
Well #286		10%	90%	\$0	\$0	\$0	, \$0
Well #302		10%	90%	\$5,636	\$0	\$564	\$5,072
Well #303		10%	90%	\$18,120	\$0	\$1,812	\$16,308
Total				\$140,029	\$12,074	\$100,956	\$26,998
Percent of Plant in Service	ce Waterford			100%	9%	72%	19%
iver Pointe							
Buildings		100%		\$11,452	\$0	\$11,452	\$0
Wells		10%	90%	\$10,133	\$0	\$1,013	\$9,120
Meter Radio Reader	100%	-2,0	/-	\$10,376	\$10,376	\$0	\$0
Chemical Feed Systems	10070	10%	90%	\$3,950	\$10,570	\$395	\$3,555
Distribution Piping		100%	3070	\$10,880	\$0	\$10,880	\$0,555
Distribution Valves		100%		\$3,609	\$0	\$3,609	\$0
Electrical and Instrument	ation	100%		\$21,791	\$0 \$0	\$21,791	\$0
Filter and associated Con		100%		\$9,005	\$0 \$0	\$9,005	\$0
Generators	tiois	10070	100%	\$3,300	\$0 \$0	\$9,003 \$0	\$3,300
Hydrants	25%	75%	100%	\$2,057	\$514	\$1,543	\$3,300 \$0
Mechanical Piping	23/6	50%	50%	\$9,103	\$314 \$0	\$4,551	\$4,551
			30%		\$0 \$0		\$4,551 \$
Meters		100%	000/	\$8,417	\$0 \$0	\$8,417	\$9,662
Pumps Tanks and Equipment		10%	90%	\$10,735	•	\$1,074	
Tanks and Equipment		100%	000/	\$13,604	\$0 \$0	\$13,604	\$0
VFD Retrofit	2.40/	10%	90%	\$0	\$0	\$0 600	\$0
Pickup	34%	33%	33%	\$298	\$101	\$98	\$98
Truck	34%	33%	33%	\$1,366	\$465	\$451	\$451
Total Percent of Plant in Service	ce River Point	e		\$130,079 100%	\$11,457 9%	\$87,885 68%	\$30,737 24%
					400	4	4
otal Waterford - River Po Percent of Plant in Service		iver Pointe		\$270,107 100%	\$23,531 9%	\$188,841 70%	\$57,736 21%
lickman System							
Hydrants	25%	75%		\$0	\$0	\$0	\$0
Services	25%	75%		\$3,570	\$892	\$2,677	\$0
Pipe Steel		100%		\$0	\$0	\$0	\$0
Pipe PVC		100%		\$3,444	\$0	\$3,444	\$0
Well #272		10%	90%	\$3,902	\$0	\$390	\$3,511
Well #309		10%	90%	\$19,664	\$0	\$1,966	\$17,697
Total				\$30,579	\$892	\$8,478	\$21,209
Percent of Plant in Service	ce Hickman			100%	3%	28%	69%
All Water Service Areas							
Total Plant in Service				\$182,060	\$12,967	\$120,887	\$48,207
				7±02,000	712,301	7±20,007	γ -1 0,∠07
Percentage of Plant in Se	rvico All Mat	or Sorvice A	rose	100%	7%	66%	26%

Source: HEC. plant

Table A-16
City of Waterford Water Rate Study
Functional Allocation of Revenue Requirement - All Water Systems

Expenditures	2016 City Estimate	Allocation Basis	Customer	Capacity	Use	Unclassified
Payroll - Salary	\$229,107	Avg. of Classified	0%	0%	0%	100%
Payroll Overtime	\$16,865	Avg. of Classified	0%	0%	0%	100%
Payroll Part-time	\$8,410	Avg. of Classified	0%	0%	0%	100%
PERS Cost	\$32,306	Avg. of Classified	0%	0%	0%	100%
Insurance-Dental/Medical/Vision	\$64,954	Avg. of Classified	0%	0%	0%	100%
Payroll Taxes	\$5,160	Avg. of Classified	0%	0%	0%	100%
Professional Services - Other	\$40,500	Avg. of Classified	0%	0%	0%	100%
Professional Services - Legal	\$5,500	Avg. of Classified	0%	0%	0%	100%
Professional Services - Engineer	\$42,000	Avg. of Classified	0%	0%	0%	100%
Professional Services - Water System	\$0	Avg. of Classified	0%	0%	0%	100%
Bank Fees and Service Charges	\$2,250	Avg. of Classified	0%	0%	0%	100%
Other Contracts/Services	\$4,600	Avg. of Classified	0%	0%	0%	100%
Property Maintenance	\$2,500	Plant In Service	9%	68%	24%	0%
Equipment Maintenance	\$137,000	Avg. of Classified	0%	0%	0%	100%
Vehicle Maintenance	\$1,550	Peaking Month Use	71%	0%	29%	0%
Operating Supplies	\$216,000	Peaking Month Use	71%	0%	29%	0%
Fuel	\$46,500	Peaking Month Use	71%	0%	29%	0%
Postage & Mailing	\$4,500	Customers	100%	0%	0%	0%
Small Tools/Special Supplies	\$5,500	Peaking Month Use	71%	0%	29%	0%
Uniforms & Protective Clothing	\$9,700	Plant In Service	9%	68%	24%	0%
Advertising & Legal Notices	\$750	Customers	100%	0%	0%	0%
Dues & Publications	\$750	Avg. of Classified	0%	0%	0%	100%
Other Miscellaneous Services	\$1,500	Avg. of Classified	0%	0%	0%	100%
Training and Development	\$3,800	Avg. of Classified	0%	0%	0%	100%
Travel, Meeting, Etc.	\$2,000	Avg. of Classified	0%	0%	0%	100%
Communications/Telephone	\$0	Customers	100%	0%	0%	0%
Electric, Gas, & Water	\$2,300	Utilities	0%	0%	100%	0%
Capital Purchases - Equip/Furniture	\$123,300	Avg. of Classified	0%	0%	0%	100%
Admin Reimbursement	\$4,000	Avg. of Classified	0%	0%	0%	100%
Existing Debt Service	\$116,311	Plant In Service	9%	68%	24%	0%
Capital Projects	\$128,345	Plant In Service	9%	68%	24%	0%
TOTAL OPERATING EXPENDITURES	\$1,257,958		\$219,505	\$173,539	\$140,912	\$724,002
Reallocate As All Others			\$297,631	\$235,305	\$191,066	
ALLOCATION OF OPERATING EXPENDITURES	\$1,257,958		\$517,136	\$408,844	\$331,978	
Percentage of Allocation			41%	33%	26%	

Source: HEC and City of Waterford. func alloc

Table A-17
City of Waterford Water Rate Study
Estimated Meter Equivalent Units for All Water Systems

Matau Sina	Number of	Meter Flow	Ratio to 3/4"	Equivalent
Meter Size	Meters	(gpm)	Service	Meter Units
		[1]		
3/4"	2,340	25	1.00	2,340
1"	44	40	1.60	70
1.5"	7	100	4.00	28
2"	22	160	6.40	141
3"	3	350	14.00	42
4"	7	600	24.00	168
6"	3	1,250	50.00	150
Total	2,426			2,939

Source: American Water Works Association (AWWA),

m equiv

City of Waterford, and HEC.

^[1] Intermittent maximum flow rates, AWWA, M6 Water Meters

⁻ Fifth Edition, pages 63-65.

Table A-18
City of Waterford Water Rate Study
Number of Meters for All Water Systems

		Customer Type							
					Non-				
Meter Size	TOTAL	Residential	School	Landscape	Residential				
3/4"	1,949	1,904	2	0	43				
1"	435	415	0	0	20				
1.5"	7	3	0	0	4				
2"	22	10	1	0	11				
3"	3	1	1	1	0				
4"	7	2	3	2	0				
6"	3	0	0	1	2				
Total	2,426	2,335	7	4	80				

meters

Source: City of Waterford.

Table A-19
City of Waterford Water Rate Study
Projection of Water Demand

	Fiscal Year Ending										
Water System	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	
	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	
Waterford-River Pointe				All Figu	res in Hundı	reds of Cubi	c Feet				
Waterford	352,803	350,976	352,402	359,913	367,171	374,350	380,282	389,498	397,330	405,095	
River Pointe	57,650	68,052	68,328	68,416	68,428	68,397	68,119	68,402	68,409	68,378	
Total Waterford-River Pointe	410,453	419,028	420,731	428,330	435,599	442,747	448,401	457,900	465,739	473,474	
Hickman	40,022	39,815	39,977	40,028	40,035	40,017	39,854	40,020	40,024	40,006	
Estimated Total Water Use	450,475	458,843	460,707	468,358	475,634	482,764	488,256	497,920	505,763	513,479	

Source: City of Waterford and HEC. demand

Table A-20 City of Waterford Water Rate Study Price Elasticity Assumptions

Customer Type	Estimated Elasticity	2017 Year 1	2018 Year 2	2019 Year 3	2020 Year 4	2021 Year 5	2022 Year 6	2023 Year 7	2024 Year 8	2025 Year 9	2026 Year 10
% Change in Price to Meet Re	evenue Requireme	nt	18.0%	5.9%	2.0%	1.6%	2.9%	15.1%	2.7%	2.4%	3.7%
Assumption for Inflation	·		2.5%	2.5%	2.5%	2.5%	2.5%	2.5%	2.5%	2.5%	2.5%
Price Increase Adjusted for I	nflation	0.0%	15.5%	3.4%	-0.5%	-0.9%	0.4%	12.6%	0.2%	-0.1%	1.2%
Waterford - River Pointe											
Waterford	-0.10	0.0%	-1.6%	-0.3%	0.0%	0.1%	0.0%	-1.3%	0.0%	0.0%	-0.1%
River Pointe	-0.10	0.0%	-1.6%	-0.3%	0.0%	0.1%	0.0%	-1.3%	0.0%	0.0%	-0.1%
Hickman	-0.10	0.0%	-1.6%	-0.3%	0.0%	0.1%	0.0%	-1.3%	0.0%	0.0%	-0.1%

Source: HEC. elasticity

Table A-21 City of Waterford Water Rate Study Projected Changes in Water Demand due to Price Changes

	2017 Year 1	2018 Year 2	2019 Year 3	2020 Year 4	2021 Year 5	2022 Year 6	2023 Year 7	2024 Year 8	2025 Year 9	2026 Year 10
Projected Growth for Waterford		0.00%	0.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%
Waterford-River Pointe										
Waterford	352,803	352,803	352,803	359,859	367,056	374,397	381,885	389,523	397,313	405,259
River Pointe [1]	62,813	68,406	68,406	68,406	68,406	68,406	68,406	68,406	68,406	68,406
Total Waterford-River Pointe	415,616	421,209	421,209	428,265	435,462	442,803	450,291	457,929	465,719	473,666
Projected Growth for Hickman		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Hickman	40,022	40,022	40,022	40,022	40,022	40,022	40,022	40,022	40,022	40,022
Total Billable Water	455,638	461,231	461,231	468,287	475,484	482,825	490,313	497,951	505,741	513,688
Change in Demand due to Price [2]									
Waterford-River Pointe										
Waterford	0	-1,826	-400	54	115	-47	-1,603	-24	17	-164
River Pointe [1]	0	-354	-78	10	22	-9	-287	-4	3	-28
Total Waterford-River Pointe	0	-2,181	-478	65	137	-56	-1,890	-29	20	-192
Hickman	0	-207	-45	6	13	-5	-168	-3	2	-16
Total Billable Water	0	-2,388	-523	71	150	-61	-2,058	-31	21	-208
Source: HEC.										elas demand
[1] River Pointe is built out in fiscal ye	ar 2018.									
[2] Change applied to summer month		n only.								
Percent of Year	33%	33%	33%	33%	33%	33%	33%	33%	33%	33%

Table A-22 City of Waterford Water Rate Study Projected Water Fund Balances

						cal Year Endi					
Projected Cash Balances	2016 Estimated	2017 Year 1	2018 Year 2	2019 Year 3	2020 Year 4	2021 Year 5	2022 Year 6	2023 Year 7	2024 Year 8	2025 Year 9	2026 Year 10
WATERFORD-RIVER POINTE											
Operating	\$3.420	\$165,396	\$61,690	(\$37,471)	\$181	\$96,866	\$60,643	(\$21,820)	\$23,545	\$99,351	\$65,16
Rate Revenue	\$1,050,305	\$1,199,763	\$1,553,433	\$1,694,937	\$1,821,673	\$1,873,883	\$1,923,620	\$2,232,932	\$23,343	\$2,347,349	\$2,437,27
Other Water Revenue	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,119	\$20,11
Interest Earnings	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,25
Meter Program Fees	\$0	\$21,769	\$45,322	\$46,908	\$49,453	\$52,137	\$54,969	\$57,955	\$61,105	\$64,428	\$67,93
Operating Expenses	(\$760,782)	(\$820,799)	(\$929,074)	(\$961,248)	(\$1,047,564)		(\$1,122,878)				
Meter Costs 2016	(\$10,666)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$(
Intertie Engineering	(\$37,733)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$(
Debt Service	\$0	(\$83,046)	(\$83,046)	(\$235,394)	(\$235,394)	(\$322,774)	(\$239,728)	(\$239,728)	(\$239,728)	(\$239,728)	(\$239,72
Transfer In from WPFA	\$27,828	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$(\$233), 2
Transfer Out to Capital Fund	(\$120,845)	(\$400,000)	(\$650,000)	(\$470,000)	(\$400,000)	(\$460,000)	(\$600,000)	(\$650,000)	(\$700,000)	(\$820,000)	(\$860,000
Transfer Out to Hickman Capital Fund	\$0	(\$35,000)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$(\$000,000
Transfer Out to Police	(\$7,500)	(\$7,763)	(\$8,034)	(\$8,315)	(\$8,606)	(\$8,908)	(\$9,219)	(\$9,542)	(\$9,876)	(\$10,222)	(\$10,579
Transfer Out to Supply Strategy Fund	\$0	\$0	(\$49,131)	(\$50,605)	(\$104,246)	(\$107,374)	(\$110,595)	(\$227,826)	(\$234,661)	(\$241,700)	(\$248,95
Ending Operating Balance	\$165,396	\$61,690	(\$37,471)	\$181	\$96,866	\$60,643	(\$21,820)	\$23,545	\$99,351	\$65,168	\$35,38
				•							
Capital	\$0	\$124,774	\$54,021	\$153,183	\$235,531	\$248,846	\$345,069	\$467,532	\$422,167	\$386,361	\$420,54
Umpqua Bank Proceeds	\$2,666,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$
Annexation Impact Fees	\$0	\$0	\$0	\$0	\$214,131	\$226,663	\$240,002	\$253,850	\$268,568	\$276,228	\$292,20
Service Fees	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,00
Capital Purchases	(\$2,493,540)	(\$296,050)	(\$376,119)	(\$212,882)	(\$426,060)	(\$415,586)	(\$542,661)	(\$774,299)	(\$829,328)	(\$886,957)	(\$947,29
Meter Costs 2016	(\$9,075)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$(
Add Back System Depreciation Net of CIP	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$(
Umpqua Bank Repayment	(\$204,456)	(\$224,703)	(\$224,720)	(\$224,770)	(\$224,756)	(\$224,854)	(\$224,878)	(\$224,916)	(\$225,047)	(\$225,088)	(\$225,127
Transfer In from Operating Fund	\$115,845	\$400,000	\$650,000	\$470,000	\$400,000	\$460,000	\$600,000	\$650,000	\$700,000	\$820,000	\$860,000
Ending Capital Balance	\$124,774	\$54,021	\$153,183	\$235,531	\$248,846	\$345,069	\$467,532	\$422,167	\$386,361	\$420,544	\$450,32
Ending Waterford-River Pointe Balance	\$290,170	\$115,712	\$115,712	\$235,712	\$345,712	\$405,712	\$445,712	\$445,712	\$485,712	\$485,712	\$485,71
HICKMAN											
Operating	\$0	(\$12,793)	\$2,862	\$140,897	\$264,609	\$290,211	\$290,956	\$297,079	\$303,812	\$306,189	\$309,21
Rate Revenue	\$91,639	\$171,564	\$335,901	\$305,955	\$220,189	\$199,760	\$209,716	\$222,324	\$227,946	\$233,733	\$239,71
Meter Program Fees	\$0	\$1,725	\$3,571	\$3,696	\$3,825	\$3,959	\$4,097	\$4,241	\$4,389	\$4,543	\$4,70
Operating Expenses	(\$96,593)	(\$102,634)	(\$112,523)	(\$116,434)	(\$124,633)	(\$128,945)	(\$133,407)	(\$136,209)	(\$135,790)	(\$140,522)	(\$145,41
Meter Costs 2016	(\$5,888)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Intertie Engineering	(\$1,951)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$(
Debt Service	\$0	\$0	\$0	(\$10,474)	(\$10,474)	(\$10,474)	(\$10,474)	(\$10,474)	(\$10,474)	(\$10,474)	(\$10,474
Transfer Out to Capital Fund	\$0	(\$55,000)	(\$85,000)	(\$55,000)	(\$55,000)	(\$55,000)	(\$55,000)	(\$55,000)	(\$65,000)	(\$65,000)	(\$65,000
Transfer Out to Supply Strategy Fund	\$0	\$0	(\$3,914)	(\$4,031)	(\$8,304)	(\$8,554)	(\$8,810)	(\$18,149)	(\$18,693)	(\$19,254)	(\$19,832
Ending Operating Balance	(\$12,793)	\$2,862	\$140,897	\$264,609	\$290,211	\$290,956	\$297,079	\$303,812	\$306,189	\$309,216	\$312,909
Capital	\$0	\$231	\$4,652	(\$103,384)	(\$202,095)	(\$197,697)	(\$198,443)	(\$204,565)	(\$211,298)	(\$208,676)	(\$206,702
Umpqua Bank Proceeds	\$434,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$(
Capital Purchases	(\$399,597)	(\$49,000)	(\$156,453)	(\$117,121)	(\$14,014)	(\$19,141)	(\$24,514)	(\$25,119)	(\$25,742)	(\$26,384)	(\$27,045
Meter Costs 2016	(\$5,888)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$(
Umpqua Bank Repayment	(\$33,284)	(\$36,579)	(\$36,582)	(\$36,590)	(\$36,588)	(\$36,604)	(\$36,608)	(\$36,614)	(\$36,635)	(\$36,642)	(\$36,649
Transfer In from Operating Fund	\$0	\$55,000	\$85,000	\$55,000	\$55,000	\$55,000	\$55,000	\$55,000	\$65,000	\$65,000	\$65,000
Transfer In from Waterford Operating Fund	\$5,000	\$35,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$(
Ending Capital Balance	\$231	\$4,652	(\$103,384)	(\$202,095)	(\$197,697)	(\$198,443)	(\$204,565)	(\$211,298)	(\$208,676)	(\$206,702)	(\$205,396
Ending Hickman Balance	(\$12,562)	\$7,513	\$37,513	\$62,513	\$92,513	\$92,513	\$92,513	\$92,513	\$97,513	\$102,513	\$107,513
UNDESIGNATED FUND BALANCE	\$277,608	\$123,225	\$153,225	\$298,225	\$438,225	\$498,225	\$538,225	\$538,225	\$583,225	\$588,225	\$593,22
	,	,	,		,	,					
SUPPLY STRATEGY FUND (NEW - DESIGNATED)				4	4.4				4-4		
Beginning Balance	\$0	\$0	\$0	\$53,045	\$107,681	\$220,232	\$336,160	\$455,565	\$701,540	\$954,894	\$1,215,84
			\$53.045	CE 4 636	\$112.551	\$115,927	\$119.405	\$245,975	\$253.354	6360 055	\$268.78
Transfers In	\$0	\$0	,	\$54,636	. ,		,		,	\$260,955	, -
	\$0 \$0	\$0 \$0	\$53,045 \$53,045	\$107,681	\$220,232	\$336,160	\$455,565	\$701,540	\$954,894	\$260,955 \$1,215,848	\$1,484,63

Source: HEC. reserves

Table A-23 City of Waterford Water Rate Study Sample Bill Impacts Non-Residential Users (Waterford)

	Typical Use	Current	nt Fiscal Year Ending									
Customer	HCF	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Church		3/4" Meter				Ту	pical Month	ıly Water Bil	I			
Service Fee		\$15.03	\$26.94	\$31.47	\$33.29	\$33.54	\$33.63	\$34.14	\$38.57	\$39.08	\$39.47	\$40.37
Use Fee	23	\$32.13	\$35.38	\$41.00	\$43.25	\$43.41	\$43.41	\$44.00	\$50.07	\$50.42	\$50.82	\$51.91
Total Monthly Bill	Waterford	\$47.16	\$62.32	\$72.47	\$76.54	\$76.95	\$77.04	\$78.14	\$88.64	\$89.50	\$90.29	\$92.28
		% increase	32%	16%	6%	1%	0%	1%	13%	1%	1%	2%
Restaurant		2" Meter										
Service Fee		\$55.68	\$167.55	\$196.36	\$207.86	\$209.25	\$209.65	\$212.71	\$240.86	\$243.89	\$246.19	\$251.70
Use Fee	35	\$48.65	\$53.58	\$62.09	\$65.49	\$65.73	\$65.74	\$66.63	\$75.82	\$76.35	\$76.95	\$78.61
Total Monthly Bill	Waterford	\$104.33	\$221.13	\$258.45	\$273.35	\$274.99	\$275.38	\$279.34	\$316.68	\$320.23	\$323.14	\$330.31
		% increase	112%	17%	6%	1%	0%	1%	13%	1%	1%	2%
Retail		1" Meter										
Service Fee		\$21.33	\$42.83	\$50.07	\$52.98	\$53.36	\$53.50	\$54.30	\$61.38	\$62.18	\$62.80	\$64.22
Use Fee	12	\$16.30	\$17.95	\$20.80	\$21.94	\$22.02	\$22.02	\$22.32	\$25.40	\$25.58	\$25.78	\$26.34
Total Monthly Bill	Waterford	\$37.63	\$60.79	\$70.87	\$74.92	\$75.39	\$75.52	\$76.63	\$86.78	\$87.76	\$88.58	\$90.55
-		% increase	62%	17%	6%	1%	0%	1%	13%	1%	1%	2%

Source: HEC. nonres comp

Table A-24
City of Waterford Water Rate Study
Estimated Bill Impact Summary for Large Water Users

Customer	Waterford School District	Hickman School District	Apartment Complex	Large Church	Mobile Home Park	Homeowners Association						
	Water Charges based on 7 Months of Usage											
Total Current Rates	\$18,401.18	\$6,318.20	\$8,132.81	\$4,194.19	\$6,901.30	\$3,042.25						
Total January 1, 2017 Rates	\$33,647.77	\$14,908.45	\$10,778.15	\$8,744.59	\$14,345.94	\$3,804.83						
Difference	\$15,246.59	\$8,590.25	\$2,645.34	\$4,550.40	\$7,444.64	\$762.58						
Average Per Month Increase	\$2,178.08	\$1,227.18	\$377.91	\$650.06	\$1,063.52	\$108.94						
Percentage Increase	83%	136%	33%	108%	108%	25%						

Source: City of Waterford and HEC. bill summ